



Cyngor Castell-nedd Port Talbot  
Neath Port Talbot Council

# Statement of Accounts 2023/24

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# NARRATIVE REPORT

## 1. INTRODUCTION

This report presents the 2023/24 Statement of Accounts for Neath Port Talbot County Borough Council. It sets out our financial performance for the past year and is prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2023/24.

### Our Services and the Way We Work

Neath Port Talbot County Borough covers over 170 square miles. It is home to around 141,000 people living and working in more than 64,000 households in communities across the County Borough.

The Council provides a variety of services supporting local communities on a daily basis, a number of which are shown below:

<b>Education, Leisure &amp; Lifelong Learning</b>	<b>Social Services, Health &amp; Housing</b>
<ul style="list-style-type: none"> <li>• Primary, Secondary &amp; Special Schools</li> <li>• School Catering</li> <li>• Adult Education</li> <li>• Youth Services</li> <li>• Libraries</li> <li>• Theatres and Leisure</li> </ul>	<ul style="list-style-type: none"> <li>• Homecare</li> <li>• Residential Care</li> <li>• Supporting Children &amp; Vulnerable Adults with Disabilities</li> <li>• Homelessness</li> <li>• Disabled Facility Grants</li> </ul>
<b>Environment</b>	<b>Strategy &amp; Corporate Services</b>
<ul style="list-style-type: none"> <li>• Highways Maintenance</li> <li>• Street Lighting</li> <li>• Building Control</li> <li>• Planning and Economic Development</li> <li>• Waste Management</li> <li>• Food Hygiene and Trading Standards</li> <li>• Pest Control</li> <li>• Cemeteries &amp; Crematoria</li> <li>• Waste Collection, Recycling &amp; Disposal</li> </ul>	<ul style="list-style-type: none"> <li>• Council Tax Support &amp; Administration</li> <li>• Licencing</li> <li>• Finance and Human Resources</li> <li>• Customer and Digital Services</li> <li>• Legal Services</li> </ul>
<b>Other Housing Services</b>	<b>Other Corporate Services</b>
<ul style="list-style-type: none"> <li>• Housing Benefit Support and Administration</li> </ul>	<ul style="list-style-type: none"> <li>• Precepts, Levies and Contributions</li> <li>• Other Corporate Initiatives</li> </ul>

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The Council is made up of 60 locally elected councillors who represent 34 divisions of Neath Port Talbot. The constitution sets out how the Council operates, how decisions are made and the procedures which are followed to ensure decisions are efficient, transparent, and accountable to local people. Council appoint a leader of the Council who appoints Cabinet Members, each with a responsibility for a specific portfolio of services.

The role of Cabinet is:

- to be responsible for most major decisions;
- provide leadership;
- propose the budget framework and subsequent budget.

Scrutiny Committees support the work of the Cabinet and Council by:

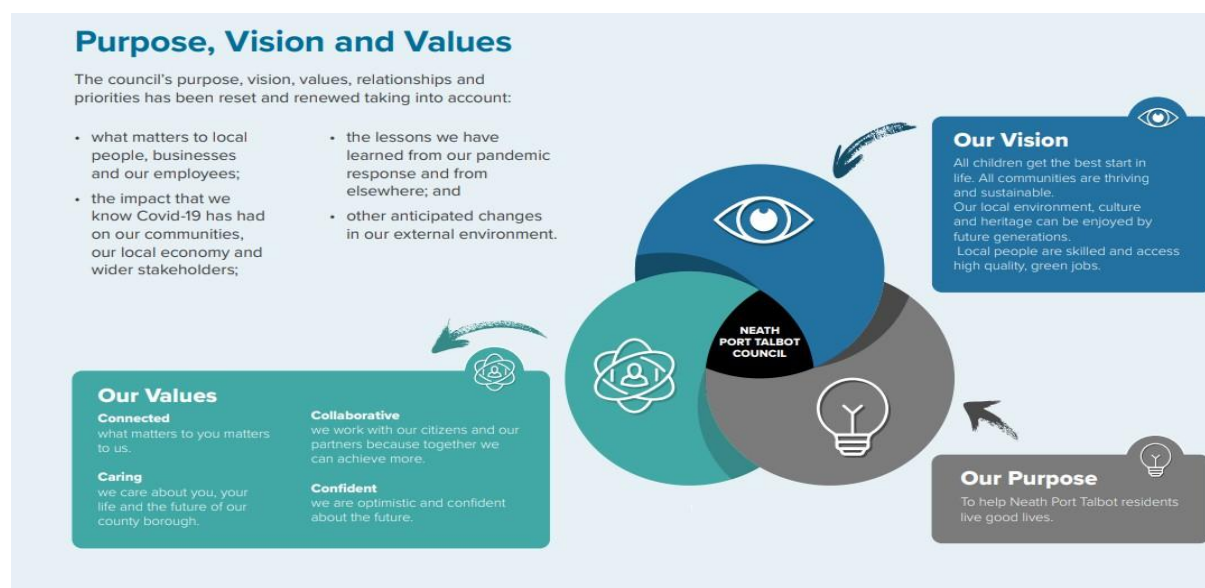
- Monitoring decisions of the Cabinet
- Allowing all Councillors, citizens and stakeholders to have a say in matters concerning the Council
- Producing reports and recommendations to support development of policies and decision
- Having the ability to review a decision that has been made but not yet implemented

Regulatory and other committees support delivery of Council services. Council has given Governance & Audit Committee the responsibility to review and approve the Financial Statements of the Council.

During 2023/24 the Councils Management Team was led by the Chief Executive and included Corporate Directors and the Chief Finance officer, (including the monitoring Officer and Section 151 Officer). The Chief Finance officer post was redesignated to Director of Finance in May 2024. They are responsible for:

- providing impartial advice on policy and implementing decisions of the Cabinet and Council; and
- delivery of services and performance

The Council's purpose, vision, values, relationships and priorities are set out in the corporate plan 2022-2027 and strategic change programme 2023-2027.



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Our continued commitment to the Strategic Change Programme will drive forward the work we are undertaking to achieve our vision. This is organised at three levels:

**Strategic level** – we will continue to implement a strategic change programme to ensure we are embracing a ‘one council’ strategic approach to achieving the vision. The key well-being objectives include:

- All children get the best start in life
- All communities are thriving and sustainable
- Our local environment, heritage and culture can be enjoyed by future generations
- Our jobs and skills - local people are skilled and can access high quality, green jobs
- Enabling Programme – Organisational Development

**Corporate level** - corporate strategies will be realigned to support the achievement of the vision and the delivery of the strategic change programme.

**Operational level** - Every service and function within the council will align their service recovery plans to maximise their contribution to achieving the vision that we have set.

## 2. ACCOUNTING STATEMENTS

The statement of accounts is made up of a number of statements that are accompanied by explanatory notes. The following paragraphs provide an explanation of the purpose of the information included within these statements.

### Statement of Responsibilities

This sets out the respective responsibilities of the Authority and the Section 151 officer for the preparation and approval of the Statement of Accounts.

### Expenditure and Funding Analysis

The expenditure and funding analysis starts by showing how annual expenditure is used and funded from resources, such as government grants, council tax and business rates. It then updates this position to show those resources consumed or earned by authorities in accordance with generally accepted accounting practices. It also shows how this expenditure is allocated for decision making purposes between directorates, which reflect the Council’s management structure. Income and expenditure accounted for under generally accepted accounting practices is presented more fully in the comprehensive income and expenditure statement.

### Comprehensive Income and Expenditure Statement (CIES)

This shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations and this may be different from the accounting cost. The taxation position is shown in the movement in reserves statement.

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## **Movement in Reserves Statement**

This shows the movement in the year on the different reserves held by the Authority, analysed into usable reserves, that is, those that can be applied to fund expenditure or reduce local taxation and other unusable reserves. The surplus or deficit on the provision of services line shows the true economic cost of providing the Authority's services, more details of which are shown in the comprehensive income and expenditure statement. These are different from the statutory amounts required to be charged to the general fund balance.

## **Balance Sheet**

This shows a snapshot of the Authority's assets, liabilities, cash balances and reserves at the year-end date. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority.

## **Cash Flow Statement**

This shows the changes in cash and cash equivalents of the Authority during the reporting period. The statement shows how the Authority generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Authority are funded by way of taxation and grant income or from the recipients of services provided by the Authority. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Authority's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital borrowing to the Authority.

## NARRATIVE REPORT

### 3. REVENUE SPENDING IN 2023/24

The Authority's budget requirement for 2023/24 was set at £361m. Actual spending compared to the budget was as follows:

Neath Port Talbot Management Accounts	Original Budget £000	Revised Budget £000	Outturn £000	Variance Under / (Over) £000
<b>Directly Controlled Expenditure</b>				
Delegated Schools Budget	102,086	102,086	102,086	-
Education, Leisure and Lifelong Learning	31,677	31,847	31,846	1
Social Services, Housing and Community Safety	105,572	106,909	108,449	(1,540)
Environment	46,262	47,288	47,719	(431)
Finance, Strategy and Corporate Services	21,357	21,673	21,673	-
<b>Directly Controlled Expenditure</b>	<b>306,954</b>	<b>309,803</b>	<b>311,773</b>	<b>(1,970)</b>
Levies and Contributions	10,203	10,203	10,361	(158)
Capital Financing	19,608	19,607	19,095	512
Council Tax Support	19,413	19,413	18,952	461
Contingency	8,294	5,451	4,116	1,335
<b>Other Expenditure</b>	<b>57,518</b>	<b>54,674</b>	<b>52,524</b>	<b>2,150</b>
Contribution from General Fund Working Balance & Reserves	(3,500)	(3,500)	1,169	(4,669)
<b>Total Budget</b>	<b>360,972</b>	<b>360,977</b>	<b>365,466</b>	<b>(4,489)</b>
<b>Funded by:</b>				
Revenue Support Grant / Non Domestic Rates	276,691	276,696	276,696	-
Less Discretionary Rate Relief	(387)	(387)	(175)	(212)
Council Tax - Neath Port Talbot	84,668	84,668	84,668	-
<b>TOTAL FUNDING</b>	<b>360,972</b>	<b>360,977</b>	<b>361,189</b>	<b>(212)</b>
<b>NET BUDGET SURPLUS / (DEFICIT) TO BALANCES</b>				<b>(4,701)</b>
<b>General Fund Working Balance</b>				
Opening Working Balance 1st April				<b>(20,151)</b>
Movement in Working Balance				<b>4,701</b>
Closing Working Balance 31st March				<b>(15,450)</b>

# NARRATIVE REPORT

## 4. CAPITAL SPENDING IN 2023/24

	Actual £000
<b>Capital Investment</b>	<b>39,129</b>
<b>The expenditure was financed by:</b>	
Government Grants and Other Contributions	(22,682)
Loans	(13,864)
Capital Receipts	(465)
Direct Revenue Contributions and Reserves	(2,118)
	<b>(39,129)</b>

The capital investment figure of £39.129 includes £38.689m incurred directly by the Council and £440k incurred on behalf of the Council by Caerphilly CBC. Caerphilly CBC are acting on behalf of all Welsh Authorities in purchasing schools Information and Communication Technology infrastructure as part of the Welsh Governments HWB Programme. Whilst the expenditure is being incurred by Caerphilly, for accounting purposes each Authority is required to reflect their element within their Statement of Accounts.

## 5. EXTERNAL DEBT

At the year end, the Authority's total external debt was £269.920m which excludes accrued interest of £2.563m that is included within debt in the balance sheet. Sources of borrowing include the Public Works Loan Board and banks for long term borrowing and other financial institutions for short term borrowing.

## 6. RESERVES AND BALANCES AT 31<sup>ST</sup> MARCH 2024

The Authority holds both General and Earmarked Reserves. Earmarked reserves are set aside to support specified future revenue expenditure while the General Reserve is available to support the Authority against unexpected events and emergencies. Reserves held by the authority are as follows:

	Actual £000
Earmarked Reserves to Support Revenue Expenditure	58,650
General Reserve Working Balances	15,450
<b>Total General Reserve Balance</b>	<b>74,100</b>

## 7. REVALUATION OF ASSETS

The net book value of assets increased during 2023/24 by £3.309m There was a £14.554m gain relating to the revaluation of assets undertaken by the Director of Environment / Strategic Property and Valuation Manager.

The Authority's property, plant and equipment are valued on a five-year rolling programme by the Director of Environment / Strategic Property and Valuation Manager in accordance with the Royal Institute of Chartered Surveyors Statements of Asset Valuation Practice.



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The significant assumption applied when estimating the fair value of property, plant and equipment is that the asset will continue in its existing use. Where there is a market value for the asset, its value will be determined with reference to the market, but in instances where no market exists for an asset, depreciated replacement cost, which is the current cost of replacing an asset with the modern equivalent asset less deductions for physical deterioration and all relevant forms of obsolescence and optimisation, will be used as the basis of valuation.

During 2023/24, the following categories of assets were revalued:

- Bus Facilities were valued as at 1<sup>st</sup> December 2023 on a Current Value Depreciated Replacement Cost basis;
- Car Parks were valued as at 1<sup>st</sup> December 2023 on a Current Value Existing Use basis;
- Garage Compounds, Plots and Domestic Garages were valued as at 1<sup>st</sup> January 2024 on a Current Value Existing Use Valuation basis;
- Outdoor Leisure Facilities were valued as at 1<sup>st</sup> February 2024 on a Current Value Depreciated Replacement Cost and Current Value Existing Use basis;

During 2023-24 not all assets valued under the Depreciated Replacement Cost basis have been fully revalued, only those in the current cycle were revalued in line with our accounting policy, whilst those assets not within the current cycle were only partially revalued. This partial revaluation exercise was undertaken to reflect the current economic climate and the increase in construction costs relating to these asset valuations.

Assets held for sale are valued annually and two assets with a value of £4.850m were valued at 31<sup>st</sup> March 2024.

### **8. INTERNATIONAL ACCOUNTING STANDARD 19 - PENSIONS**

The accounts comply with the requirements of the above standard with the revenue accounts reflecting the current year cost of pension provision to employees as advised by the pension fund actuary. The balance sheet contains the actuary's assessment of the Authority's share of the pension fund liability at 31<sup>st</sup> March.

At 31<sup>st</sup> March 2024 there was a pension fund surplus of £103.86m for the Funded Pension Scheme. Following IAS19 restrictions, the asset ceiling has a nil value and additional liability of £29.95m due to a minimum funding requirement being recognised. The deficit or surplus changes on an annual basis dependent on the performance of investments and the actuarial assumptions that are made in terms of current pensioners, deferred pensioners and current employees.

The Unfunded Pension Funds deficit at 31<sup>st</sup> March 2024 is £23.85m.

The fund is subject to a 3 yearly actuarial valuation which assesses the then state of the pension fund and advises the various admitted bodies on the appropriate rate of employers contributions that needs to be made in order to restore the fund to a balanced position over a period of time. The contribution rate used in 2023/24 relates to the valuation undertaken on 31<sup>st</sup> March 2022.

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The Local Government Pension Scheme is a statutory scheme and, as such, benefits accruing under the scheme can only be changed by legislation. The Department for Communities and Local Government legislated for a new scheme which commenced in April 2014 which was designed to have a material and beneficial effect on the projected cost of the scheme over future years.

## 9. SIGNIFICANT PROVISIONS

The Authority holds four significant provisions:

- An insurance provision of £3.756m to cover the likely cost of settling outstanding insurance liabilities. This is made up of a long-term provision of £2.442m and a short term provision of £1.314m.
- A provision of £0.923m for housing warranties following the transfer of the Housing stock to Tai Tarian in March 2011.
- A provision of £0.129m to provide the costs of early retirements and redundancies which have been agreed by 31<sup>st</sup> March 2024, with leaving dates during 2024/25.
- A provision of £1.565m for site restoration costs and landscaping relating to the landfill site at Giants Grave Briton Ferry following the transfer of the landfill site to the Council.

## 10. IMPACT OF CURRENT ECONOMIC CLIMATE ON THE AUTHORITY

The Public Sector has faced a sustained period of real term reductions in funding levels with Neath Port Talbot Council securing reductions in the revenue budget in excess of £100m in real terms since 2008. As well as finding genuine efficiencies and economies in the cost of services and functions (as has been the case in other councils) the scale of austerity measures imposed by the UK Government has also seen deep cuts in services and jobs, particularly in those services delivered under discretionary powers.

2023/24 has proved to be a period characterised by challenges on several fronts, including:

- The economic shock that arose from the illegal war waged by the Russian Government on Ukraine with its associated energy and general inflation impacts;
- Exceptional workload demands arising from the legacy of the Covid-19 pandemic;
- Additional workload demands arising from the Cost of Living crisis;
- Pay awards agreed in excess of funds made available from the Government;
- Continuing supply chain disruption arising from Covid-19 and the wider impacts of BREXIT;
- Structural changes in the labour market creating recruitment and retention challenges across many occupational groups;
- A substantial programme of policy initiatives arising from the Labour-Plaid Cymru Co-operation Agreement;
- Local policy initiatives prioritised by the Council;
- Significant new investor interest.

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The budget agreed for 2023/24, following consultation, was set at £361m and provided for an increase in unavoidable costs of £42.189m (unfunded pay awards from 2022-23; pay awards and inflation in 2023/24; and unavoidable pressures). This was funded by £14.352m net savings across the revenue budget; the use of £3.5m general reserves; the use of £1.4m from the leisure specific reserve; an increase in council tax of 4.5% (which in part provided for an increase in the Mid and West Wales Fire and Rescue Authority levy equivalent to 1.8% on council tax); and an increase in the council tax collection rate).

In proposing the budget strategy for 2023/24, members of council were advised that a number of significant risks would need to also be managed in-year and that the prospects over the medium term were challenging, estimating a further £48 million pressures over the four year period 2024-28. A number of areas for review were highlighted to inform the development of the budget strategy for future years, including:

- Further work to review the Council's accommodation portfolio, delivered in phases;
- Work to reduce energy consumption, improve energy efficiency and to accelerate the move to renewable energy sources;
- A review of the Council's fleet and wider transport arrangements;
- A series of reviews to examine external commissioning and procurement spend;
- Further re-basing of the Council budget to reflect changes to the operating model;
- Re-modelling of statutory services to meet the needs of our population differently and at lower cost;
- Work to re-model discretionary services with a focus on alternative income and efficiency;
- Further automation of services and functions;
- Consideration of increased council tax rates for empty properties and second properties.

The work outlined above has been progressed throughout this financial year. Additionally, officers have reviewed all of the budget ideas submitted as part of the 2023-24 public consultation exercise and which were noted in the final budget report.

In terms of service pressures, the most recent data suggests that demands in many areas of the Council continue to be at increased volume and in many instances increased complexity.

In setting the budget, Members consider the requirement of delivering its statutory services, as well as those other services that the public and users have come to expect. The challenge is to set a budget at activity levels that are sustainable and equitable. Members also have to consider the demand for services and changes to these services in light of the impact on:

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- Service users
- Employees
- Legislation including the Equality Act 2010 and Wellbeing of Future Generations (Wales) Act 2015 considerations
- Income generation
- Council tax level

The Council has set a budget of £376.599m for 2024/25. This includes increased funding of 2.8% from the Welsh Government and an increase of 7.9% in council tax.

Overall, the budget proposals protect service levels and jobs, maintaining stability across the Council at a time when there is considerable volatility and uncertainty in the external operating environment. The proposals recognise that demand across the Council remains at a very high level as a result of:

- More people seeking help and support following the pandemic period, many with more complex needs, particularly in housing, social services and education;
- Levels of investment interest with a number of significant planning applications and prospective developments happening in the same broad time frame.

## Medium Term Financial Outlook

The current medium term financial outlook for local authorities in Wales is challenging to say the least. The Welsh Government have recently indicated that the local government settlement for 2025/26 is likely to be 'cash flat' at best.

The latest outlook from the Wales Fiscal Analysis team includes the following observation:

'local authority finances appear to be on an unsustainable path, with the funding gap growing in each year of the projection'.

In terms of the Council's Medium Term Financial Plan (MTFP) a budget gap of circa £48m by 2028/29 is being forecast. This increase is a mix of pay/inflation, service pressures and demographic demand. Since the Medium-Term Financial Plan was prepared the Welsh Government have provided forecasts which are far worse than previously modelled which will increase this gap significantly.

## 11. GROUP ACCOUNTS

There is a requirement for local authorities to produce group accounts to recognise material financial or controlling interests in companies, voluntary organisations, public bodies, etc. An assessment was made of all such interests, and this did not identify any relationship which is considered material, therefore, group accounts have not been prepared.

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## **12. CHANGE IN ACCOUNTING POLICIES**

Changes in accounting policies are made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Authority's financial position or financial performance.

## **13. FURTHER INFORMATION**

Further information relating to the accounts can be obtained from the Director of Finance, Neath Port Talbot County Borough Council, Civic Centre, Port Talbot, SA13 1PJ.

# THE AUTHORITY'S RESPONSIBILITIES

## The Authority is required to:

- Make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In 2023/24 for this Authority this officer was the Chief Finance Officer, whose post was redesignated as Director of Finance from May 2024;
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- Approve the statement of accounts.

## Chief Finance Officer Responsibilities

The Chief Finance Officer is responsible for the preparation of the Authority's statement of accounts in accordance with proper practice as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this statement of accounts, the Chief Finance Officer has:

- selected suitable accounting policies and then applied them consistently;
- made judgements and estimates that were reasonable and prudent;
- complied with the local authority Code.

The Chief Finance Officer has also:

- kept proper accounting records which were up to date;
- taken reasonable steps for the prevention and detection of fraud and other irregularities;
- ensured that the accounts show a true and fair view of the financial position of the Authority as at the date of preparation and of its expenditure and income for the year ended 31<sup>st</sup> March 2024.



**Director of Finance (Section 151 Officer)**  
**11<sup>th</sup> October 2024**



**Chair of Governance and Audit Committee**  
**22<sup>nd</sup> November 2024**

## EXPENDITURE AND FUNDING ANALYSIS

2022/23			2023/24			
Net Expenditure Chargeable to the General Fund	Adjustments	Net Expenditure in the Comprehensive Income and Expenditure Statement		Net Expenditure Chargeable to the General Fund	Adjustments	Net Expenditure in the Comprehensive Income and Expenditure Statement
£000	£000	£000		£000	£000	£000
133,137	20,073	153,210	Education, Leisure & Lifelong Learning	142,571	14,762	157,333
100,092	8,489	108,581	Social Services, Health & Housing	112,877	1,243	114,120
47,660	28,871	76,531	Environment	47,129	14,863	61,992
21,794	2,756	24,550	Corporate Services	23,225	(573)	22,652
(377)	86	(291)	Other Housing Services	(57)	80	23
33,658	(11,774)	21,884	Other Central Services	36,072	(11,040)	25,032
<b>335,964</b>	<b>48,501</b>	<b>384,465</b>	<b>Net Cost of Services</b>	<b>361,817</b>	<b>19,335</b>	<b>381,152</b>
(322,140)	(767)	(322,907)	Other Income & Expenditure	(344,967)	(11,361)	(356,328)
<b>13,824</b>	<b>47,734</b>	<b>61,558</b>	<b>(Surplus) or Deficit</b>	<b>16,850</b>	<b>7,974</b>	<b>24,824</b>
<b>104,774</b>			<b>Opening General Fund Balance</b>	<b>90,950</b>		
(13,824)			In year movement Surplus / (Deficit)	(16,850)		
<b>90,950</b>			<b>Closing General Fund Balance</b>	<b>74,100</b>		

Further information in relation to the adjustments column in the expenditure and funding analysis can be found in note 4.

# COMPREHENSIVE INCOME AND EXPENDITURE STATEMENT

2022/23			2023/24				
Gross Expenditure	Gross Income	Net Expenditure	Note	Gross Expenditure	Gross Income	Net Expenditure	
£000	£000	£000		£000	£000	£000	
210,199	(56,989)	<b>153,210</b>		209,186	(51,853)	<b>157,333</b>	
154,994	(46,413)	<b>108,581</b>		170,855	(56,735)	<b>114,120</b>	
106,456	(29,925)	<b>76,531</b>		98,667	(36,675)	<b>61,992</b>	
27,811	(3,261)	<b>24,550</b>		25,854	(3,202)	<b>22,652</b>	
40,771	(41,062)	<b>(291)</b>		42,166	(42,143)	<b>23</b>	
25,505	(3,621)	<b>21,884</b>		27,368	(2,336)	<b>25,032</b>	
<b>565,736</b>	<b>(181,271)</b>	<b>384,465</b>		<b>574,096</b>	<b>(192,944)</b>	<b>381,152</b>	
			<b>Cost of Services</b>				
25,448	-	<b>25,448</b>	Other Operating Expenditure	8	28,262	-	<b>28,262</b>
22,871	(1,523)	<b>21,348</b>	Financing & Investment Income & Expenditure	9	12,545	(3,436)	<b>9,109</b>
-	(369,703)	<b>(369,703)</b>	Taxation and Non-specific Grant Income	10	-	(393,699)	<b>(393,699)</b>
<b>614,055</b>	<b>(552,497)</b>	<b>61,558</b>	<b>(Surplus) or Deficit on Provision of Services</b>		<b>614,903</b>	<b>(590,079)</b>	<b>24,824</b>
		<b>(46,329)</b>	(Surplus) or Deficit on Revaluation of Property, Plant and Equipment Assets	20			<b>(14,208)</b>
		<b>(426,870)</b>	Actuarial (Gains)/Losses on Pension Assets/Liabilities	20			<b>6,361</b>
		<b>(473,199)</b>	<b>Other Comprehensive (Income) &amp; Expenditure</b>				<b>(7,847)</b>
		<b>(411,641)</b>	<b>Total Comprehensive (Income) &amp; Expenditure</b>				<b>16,977</b>



## MOVEMENTS IN RESERVES STATEMENT

	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Total Usable Reserves	Unusable Reserves	Total Authority Reserves
	£000	£000	£000	£000	£000	£000
<b>Balance at 31st March 2022</b>	<b>104,774</b>	<b>8,702</b>	<b>20,857</b>	<b>134,333</b>	<b>72,692</b>	<b>207,025</b>
<b>Movement in Reserves during 2022/23</b>						
Total Comprehensive Income and Expenditure.	(61,558)	-	-	<b>(61,558)</b>	473,199	<b>411,641</b>
Adjustments between Accounting Basis and Funding Basis Under Regulations (Note 6).	47,734	(3,062)	(3,509)	<b>41,163</b>	(41,163)	-
<b>Increase/(Decrease) in Year</b>	<b>(13,824)</b>	<b>(3,062)</b>	<b>(3,509)</b>	<b>(20,395)</b>	<b>432,036</b>	<b>411,641</b>
<b>Balance at 31st March 2023</b>	<b>90,950</b>	<b>5,640</b>	<b>17,348</b>	<b>113,938</b>	<b>504,728</b>	<b>618,666</b>
<b>Movement in Reserves during 2023/24</b>						
Total Comprehensive Income and Expenditure.	(24,824)	-	-	<b>(24,824)</b>	7,847	<b>(16,977)</b>
Adjustments between Accounting Basis and Funding Basis Under Regulations (Note 6).	7,974	(200)	(3,485)	<b>4,289</b>	(4,289)	-
<b>Increase/(Decrease) in Year</b>	<b>(16,850)</b>	<b>(200)</b>	<b>(3,485)</b>	<b>(20,535)</b>	<b>3,558</b>	<b>(16,977)</b>
<b>Balance at 31st March 2024</b>	<b>74,100</b>	<b>5,440</b>	<b>13,863</b>	<b>93,403</b>	<b>508,286</b>	<b>601,689</b>

## BALANCE SHEET

31st Mar 2023 £000		Note	31st Mar 2024 £000
914,274	Property, Plant and Equipment	11	917,583
995	Heritage Assets		995
10,086	Long Term Investments	12	10,086
589	Long Term Debtors	12	420
<b>925,944</b>	<b>Long Term Assets</b>		<b>929,084</b>
43,900	Short Term Investments	12	26,142
1,980	Assets Held for Sale	16	4,850
802	Inventories		828
60,894	Short Term Debtors	13	47,953
6,792	Cash and Cash Equivalents	15	4,609
<b>114,368</b>	<b>Current Assets</b>		<b>84,382</b>
(22,869)	Short Term Borrowing	12	(10,135)
(51,598)	Short Term Creditors	17	(61,585)
(1,083)	Short Term Provisions	18	(1,443)
<b>(75,550)</b>	<b>Current Liabilities</b>		<b>(73,163)</b>
(16,567)	Long Term Creditors	12	(17,536)
(274,954)	Long Term Borrowing	12	(262,348)
(51,620)	Other Long Term Liabilities	35	(53,800)
(2,956)	Long Term Provisions	18	(4,930)
<b>(346,097)</b>	<b>Long Term liabilities</b>		<b>(338,614)</b>
<b>618,665</b>	<b>Net Assets</b>		<b>601,689</b>
(113,938)	Usable Reserves	19	(93,403)
(504,727)	Unusable Reserves	20	(508,286)
<b>(618,665)</b>	<b>Total Reserves</b>		<b>(601,689)</b>

## CASH FLOW STATEMENT

2022/23 £000		Note	2023/24 £000
(61,558)	Net Surplus or (Deficit) on the Provision of Services.		(24,824)
97,054	Adjustments to Net Surplus or Deficit on the Provision of Services for Non-Cash Movements.	21a	62,948
(17,967)	Adjustments for items included in the Net Surplus or Deficit on the Provision of Services that are Investing and Financing Activities.	21b	(18,393)
17,529	Net Cash Flows from Operating Activities.	*	19,731
247	Investing Activities.	22	3,361
(15,322)	Financing Activities.	23	(25,275)
2,454	Net Increase or Decrease in Cash and Cash Equivalents.		(2,183)
4,338	Cash and Cash Equivalents at the Beginning of the Reporting Period.		6,792
<b>6,792</b>	<b>Cash and Cash Equivalents at the End of the Reporting Period.</b>	15	<b>4,609</b>

\* The cash flows for operating activities include the following items:

2022/23 £000		2023/24 £000
(1,269)	Interest Received	(3,495)
10,450	Interest Paid	10,192

# NOTES TO THE ACCOUNTS

## 1. ACCOUNTING POLICIES

### i. General Principles

The statement of accounts summarises the Council's financial transactions for 2023/24 and its position at 31<sup>st</sup> March 2024. The Council is required to prepare an annual statement of accounts by the Accounts and Audit (Wales) Regulations 2014 (as amended by The Accounts and Audit (Wales) (Amendment) Regulations 2018), in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2023/24, supported by International Financial Reporting Standards (IFRS). The accounts are prepared on a going concern basis.

### ii. Recognition of Income and Expenditure

Activity is accounted for in the year that it takes place, not when cash payments are made or received. In particular:

- revenue from contracts with service recipients, whether for services or the provision of goods, is recognised when the goods or services are transferred to the service recipient in accordance with the performance obligations in the contract.
- supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption, they are carried as inventories on the balance sheet.
- services received (including employees services) are recorded as expenditure when the services are received, rather than when payments are made.
- interest receivable on investments and payable on borrowing is accounted for respectively as income and expenditure on the basis of the effective interest rate for the relevant financial instrument, rather than the cash flows fixed or determined by the contract.
- Government grants and third-party contributions are recognised when there is reasonable assurance that the Council will comply with any conditions attached to the payments, and that grant monies and contributions will be received. Where conditions attached to grants and contributions remain outstanding, monies received to date are carried forward in the balance sheet as creditors (receipts in advance) until the conditions have been satisfied.
- where revenue and expenditure have been recognised, but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the balance sheet. Where debts are not considered collectable, the balance is reduced by a provision for doubtful debts.

### iii. Changes in accounting policies and prior period adjustments

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively, unless stated otherwise, by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

## NOTES TO THE ACCOUNTS

### iv. Property, Plant and Equipment (PPE)

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others, or for administrative purposes and that are expected to be used during more than one financial year are classified as property, plant and equipment.

Expenditure on the acquisition, creation or enhancement of property, plant and equipment is capitalised on an accruals basis subject to a de-minimus limit of £10,000, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential, such as repairs and maintenance, is charged as an expense when it is incurred.

Assets are initially measured at cost, comprising of the purchase price and any costs attributable to bringing the asset to an operational condition. The Council does not capitalise borrowing costs incurred whilst assets are under construction.

The cost of assets acquired other than by purchase is deemed to be its fair value, that is estimated at highest and best use from a market participant's perspective. Where an asset is acquired via an exchange, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Assets are carried in the balance sheet using the following measurement basis:

<b>Asset type</b>	<b>Measurement basis</b>	<b>Latest Full Revaluation year</b>	<b>Depreciation basis (straight line unless not finite usable life)</b>
Other operational land and buildings	Existing use value or depreciated replacement cost if no market-based evidence.	Rolling programme across five years	Land n/a Buildings 3 to 40 years
Vehicles, Plant, Furniture and Equipment	Existing use value or depreciated historical cost if of low value or short life.	n/a	5 to 20 years
Infrastructure assets	Depreciated historical cost.	n/a	40 years
Community assets	Depreciated historical cost.	2019/20	5 to 40 years
Surplus assets	Fair value.	2020/21	5 to 40 years
Assets under construction	Depreciated historical cost	n/a	n/a
Assets held for sale	Revalued immediately before reclassification.	Annually	n/a
School assets	Depreciated replacement cost (modern equivalent asset).	2021/22	Land n/a Buildings between 40 and 50 years, though may be varied for agreed closures
Service Concession	Existing use value or depreciated replacement cost if no market-based evidence.	2022/23	Land n/a Buildings 3 to 40 years

# NOTES TO THE ACCOUNTS

## Revaluations

The Council's internal valuer undertakes this exercise in accordance with the professional standards of the Royal Institution of Chartered Surveyors. Assets included in the balance sheet at current value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their current value at the year end, but as a minimum every five years. The Council must balance the requirement to include asset values at their fair or current value each year end with the costs involved in providing valuations. To ensure the information is materially correct, the Council valuer undertake an annual review to identify any significant impairments or change in the usage of assets.

The revaluation reserve contains revaluation gains recognised since 1st April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the capital adjustment account.

## Impairment and Downward Revaluation

Assets are assessed at each year end as to whether there is any indication that an asset may be impaired in value because of a change in service potential or significant and permanent changes to the market value.

- Where there is a balance of revaluation gains for the asset in the revaluation reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains).
- Where there is no balance in the revaluation reserve, the carrying amount of the asset is written down against the relevant service lines in the comprehensive income and expenditure statement.

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service lines in the comprehensive income and expenditure statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

## Disposals

When an asset is disposed of or decommissioned, the carrying amount of the asset in the balance sheet is written off to the other operating expenditure line in the CIES against any receipts arising from the disposal as a gain or loss on disposal. If more than £10,000 is received at disposal, this is treated as a capital receipt and kept in a reserve that can only be used for capital purposes.

## Componentisation

Where a single asset may have a number of different components, each having a different useful life, three factors are taken into account to determine whether a separate valuation of components is to be recognised in the accounts in order to provide an accurate figure for depreciation.

These factors are:

- materiality with regards to the Council's financial statements. Componentisation will only be considered for individual non land assets that have a net book value of more than £2.5m or 0.5% of total net book value.

## NOTES TO THE ACCOUNTS

- significance of component. For individual assets meeting the above threshold, where services within a building, such as boilers, heating, lighting, ventilation, etc., are a material component of the cost of that asset, i.e. greater than 30%, then those services will be valued separately on a component basis.
- difference in rate or method of depreciation compared to the overall asset. Only those elements that normally depreciate at a significantly different rate from the non-land element as a whole, or that require a different method of depreciation will be identified for componentisation.

Assets that do not meet the test above can be disregarded for componentisation on the basis that any adjustment to depreciation charges would not result in a material misstatement in the accounts.

### v. Charges to Revenue for Non-Current Assets

Services are charged the following amounts to record the cost of holding non-current assets during the year:

- depreciation attributable to the assets used by the relevant service.
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the revaluation reserve against which the losses can be written off.

### vi. Financial Instruments

These are recognised in the balance sheet when the Council becomes a party to the contractual provisions and are initially measured at fair value.

Financial liabilities are carried at their amortised cost. For most of the Council's borrowing, it means that the amount presented in the balance sheet is the outstanding principal repayable, plus accrued interest. Annual interest, which is the amount payable for the year according to the loan agreement, is charged to the financing and investment income and expenditure line within the comprehensive income and expenditure statement. The Council has spread the cost of historical premiums and discounts arising from debt rescheduling over the term of the replacement loan. The reconciliation of amounts charged to the comprehensive income and expenditure statement to the net charge required against the general fund balance is managed by a transfer to or from the financial instruments adjustment account in the movement in reserves statement.

Financial assets are classified to reflect the business model for holding the financial assets and their cash flow characteristics and are held at fair value. The Council's investments at 31<sup>st</sup> March 2024 had no impairment allowance included for these financial assets, as the risk is immaterial. The Council's debtor position, excluding council tax, is included within the financial assets statement. These debts have been reviewed and although there is no significant financing component, funds are set aside for any potential impairment based on a collective assessment of the value and age of the outstanding debt.

## NOTES TO THE ACCOUNTS

### **vii. Heritage Assets**

Heritage assets are defined as assets that have historical, artistic, scientific, technological, geographical or environmental qualities, which are held and maintained principally for their contribution to knowledge and culture.

The Council holds heritage assets on the balance sheet in relation to works of art. Assets are included when an insurance valuation has been undertaken and the valuation for the individual asset is £5,000 or more. In the absence of historic cost, the insurable sum is deemed as an appropriate and relevant method of valuation, with the last valuation undertaken by Sotheby's in 2022. These items are considered to have indeterminate lives and a high residual value, consequently the Council does not consider it appropriate to charge depreciation.

### **viii. Leases**

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

The Council holds one finance lease, as a lessee, for other land and buildings, which is recognised on the balance sheet. This is matched by a liability for the obligation to pay the lessor.

Where the Council grants an operating lease as a lessor for property or land, the asset is retained in the balance sheet and rental income is credited to the comprehensive income and expenditure statement.

### **ix. Service Concessions**

These are agreements for services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the contractor. The Council is deemed to control the services provided under the contract and as ownership of the assets will pass to them at the end of the contract period, the Council carries the assets on its balance sheet as part of property, plant and equipment.

Further details of service concession costs and liabilities can be found in note 32.

### **x. Revenue Expenditure Funded from Capital Under Statute**

Legislation requires defined items of revenue expenditure charged to services within the comprehensive income and expenditure statement to be treated as capital expenditure. This is transferred from the general fund balance via the movement in reserves statement to the capital adjustment account and is included in the capital expenditure and financing disclosure at note 31.



## NOTES TO THE ACCOUNTS

### xi. Cash and Cash Equivalents

Cash includes cash in hand, overnight deposits and bank overdrafts. Cash equivalents can be quickly converted to known amounts of cash with low risk of change in value. Cash equivalents held as part of treasury management operations are included as short term investments.

### xii. Employee Benefits

Short term employee benefits such as wages and salaries, paid annual leave, sick leave and expenses are paid on a monthly basis and reflected as expenditure on an accruals basis in the relevant service line in the comprehensive income and expenditure statement.

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy. They are charged on an accruals basis to the comprehensive income and expenditure statement.

### xiii. Retirement Benefits

The Council participates in two formal pension schemes, the Local Government Pensions Scheme, which is administered by the City and County of Swansea Pension Fund and the Teachers' Pension Scheme, administered by the Teachers Pension Agency. Both schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees who worked for the Council.

The nature of the teachers' scheme prevents the Council's individual share of the pension liability from being separately identified. The scheme is therefore accounted for as if it were a defined contribution scheme.

The Local Government Pension Scheme is accounted for as a defined benefits scheme as follows:

- i. The assets attributable to the Council are measured at fair value at the balance sheet date, after deducting accrued expenses. The attributable liabilities are valued on an actuarial basis using the projected unit method, which assesses the future liabilities of the fund discounted to their present value. Net pension assets are recognised only to the extent that the Council is able to recover a surplus, either through reduced contributions in the future or through refunds from the scheme. Unpaid contributions to the schemes are recorded as creditors due within one year.
- ii. For pension charges, the change in defined benefit asset or liability is analysed and charged to the comprehensive income and expenditure statement as follows:
  - Current service cost, past service cost and gains / losses on curtailments and settlements are included within Cost of Services;
  - Net interest on the net defined benefit liability is included within financing and investment income and expenditure; and
  - Actuarial gains / losses are incorporated within other comprehensive income and expenditure.

Further details for pensions can be found in notes 34 and 35.

## NOTES TO THE ACCOUNTS

### **xiv. Interest in Companies and Other Entities**

The Council holds no material value interests in companies and other entities that have the nature of subsidiaries, associates and jointly controlled entities and therefore there is no requirement to prepare group accounts. Transactions for the Council's companies are included within the Council's own single entity accounts.

### **xv. Inventories**

Inventories are included in the balance sheet at average purchase price or latest purchase price, which is a departure from normal practice which values stock at the lower of cost or net realisable value. The effect of this departure is not material.

### **xvi. Overhead and Support Costs**

The costs of overheads and support services are charged to services in accordance with the Council's arrangements for accountability and financial performance.

### **xvii. Provisions, Contingent Liabilities and Contingent Assets**

Provisions are based on the Council's obligations arising from a past event, the probability that a transfer of economic benefit will take place and when a reliable estimate can be made of the value of the obligation. They are charged to the appropriate service revenue account in the year the obligation becomes known and are reviewed at each balance sheet date.

Contingent liabilities and assets are included where an event has taken place that gives a possible obligation or asset arising from past events, which will only materialise if certain events not wholly within the control of the Council take place. They are not recognised in the balance sheet but disclosed in a note to the accounts when material.

### **xviii. Reserves**

Usable reserves are set aside for future policy purposes or contingencies. Unusable reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement and employee benefits and do not represent usable resources for the Council.

### **xix. Schools**

Schools assets, liabilities, reserves, transactions and cash flows are included in the Council's financial statements, which complies with the accounting Code.

### **xx. Value Added Tax (VAT)**

VAT payable is excluded from spend except when it cannot be recovered from HM Revenues and Customs. VAT receivable is excluded from income.

## NOTES TO THE ACCOUNTS

### 2. ACCOUNTING STANDARDS ISSUED BUT NOT YET ADOPTED

The Code of Practice requires that the Council disclose information relating to the anticipated impact of any accounting change required by a new International Accounting Standard (IAS) or International Financial Reporting Standards (IFRS) that has been issued but not yet adopted by the Code. This requirement applies to the adoption of the following new or amended standards.

The 2024/25 Code introduces changes arising from the accounting guidance in relation to:

- IFRS 16 Leases issued in January 2016. Requires local authorities to recognise most leases on their balance sheets as assets, with a balancing lease liability.
- Classification of Liabilities as Current or Non-current (Amendments to IAS 1) issued in January 2020. The amendments:
  - specify that an entity's right to defer settlement must exist at the end of the reporting period
  - clarify that classification is unaffected by management's intention to expectations about whether the entity will exercise its right to defer settlement
  - clarify how lending conditions affect classification and
  - clarify requirements for classifying liabilities an entity will or may settle by issuing its own equity instruments.
- Lease Liability in a Sale and Leaseback (Amendments to IFRS 16) issued in September 2022. The amendments to IFRS 16 add subsequent measurement requirements for sale and leaseback transactions.
- Non-current Liabilities with Covenants (Amendments to IAS 1) issued in October 2022. The amendments improved the information an entity provides when its right to defer a liability for at least 12 months is subject to compliance covenants.
- International Tax Reform: Pillar Two Model Rules (Amendments to IAS 12) issued in May 2023. Pillar Two applies to multinational groups with a minimum level turnover.
- Supplier Finance Arrangements (Amendments to IAS 7 and IFRS7) issued in May 2023. The amendments require an entity to provide additional disclosures about its supplier finance arrangements. The requirements were developed to provide users of financial statements with information to enable them to:
  - Assess how supplier finance arrangements affect an entity's liabilities and cash flows, and
  - Understand the effect of supplier finance arrangements on an entity's exposure to liquidity risk and how the entity might be affected if the arrangements were no longer available to it.

## NOTES TO THE ACCOUNTS

None of the matters covered in the annual improvements and IFRS amendments are expected to materially affect this Council.

The Code requires implementation after 1<sup>st</sup> April 2024, there is therefore no impact on the 2023/24 statement of accounts.

### 3. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The statement of accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's balance sheet at 31<sup>st</sup> March 2024, for which there is a significant risk of material adjustment in the forthcoming financial year, are as follows:

#### **Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries was engaged to provide the Council with expert advice and assumptions and the various costings and disclosures necessary to comply with the code of practice. If any of the assumptions change as a result of actual experience, then the net liability of the Council would increase or decrease as a result.

#### **Provisions – Insurance Claims**

The Council has a provision of £3.756m as at 31<sup>st</sup> March 2024 to meet the potential cost of insurance liabilities. The number and value of potential claims includes actuarial assumptions particularly in respect of the most recent financial years, as these are immature in terms of insurance experience. Any significant change in assumptions and/or number and value of claims could significantly alter the value of the provision. The Council holds insurance reserves to mitigate any risk.

## NOTES TO THE ACCOUNTS

### 4. NOTE TO THE EXPENDITURE AND FUNDING ANALYSIS

These adjustments are made to present the Council's accounts on an accounting and funding basis in accordance with generally accepted accounting practices. Further details in relation to these adjustments can be found in the note on "Adjustments between accounting basis and funding basis under regulations".

	2023/24			
	Adjustments for Capital Purposes	Net Charge for Pensions	Other Differences	Total Adjustments
	£000	£000	£000	£000
Education, Leisure & Lifelong Learning	18,828	(2,080)	(1,986)	14,762
Social Services, Health & Housing	3,245	(1,671)	(331)	1,243
Environment	16,227	(1,309)	(55)	14,863
Corporate Services	197	(780)	10	(573)
Other Housing Services	-	-	80	80
Other Central Services	(10,855)	-	(185)	(11,040)
<b>Net Cost of Services</b>	<b>27,642</b>	<b>(5,840)</b>	<b>(2,467)</b>	<b>19,335</b>
Other Income & Expenditure	(13,511)	1,660	490	(11,361)
<b>Difference Between General Fund and CIES Surplus/Deficit</b>	<b>14,131</b>	<b>(4,180)</b>	<b>(1,977)</b>	<b>7,974</b>

	2022/23			
	Adjustments for Capital Purposes	Net Charge for Pensions	Other Differences	Total Adjustments
	£000	£000	£000	£000
Education, Leisure & Lifelong Learning	13,379	5,910	784	20,073
Social Services, Health & Housing	3,898	4,883	(292)	8,489
Environment	24,857	3,873	141	28,871
Corporate Services	402	2,266	88	2,756
Other Housing Services	-	-	86	86
Other Central Services	(11,655)	118	(237)	(11,774)
<b>Net Cost of Services</b>	<b>30,881</b>	<b>17,050</b>	<b>570</b>	<b>48,501</b>
Other Income & Expenditure	(13,091)	11,670	654	(767)
<b>Difference Between General Fund and CIES Surplus/Deficit</b>	<b>17,790</b>	<b>28,720</b>	<b>1,224</b>	<b>47,734</b>

## NOTES TO THE ACCOUNTS

### 5. EXPENDITURE AND INCOME ANALYSED BY NATURE

The following table discloses the nature of expenses and income, analysing the comprehensive income and expenditure on a subjective basis. These figures include the expenditure and income for all schools, which follows the reporting requirements stipulated by the Code of Practice.

2022/23 £000		2023/24 £000
	<b>Expenditure</b>	
266,249	Employee Benefits.	254,531
265,992	Other Service Expenses.	290,672
34,149	Depreciation, Amortisation and Impairment.	29,383
22,217	Interest Payable.	12,055
25,539	Precepts and Levies.	28,339
(91)	Gain on the Disposal of Assets.	(77)
<b>614,055</b>	<b>Total Expenditure</b>	<b>614,903</b>
	<b>Income</b>	
(65,516)	Fees, Charges and Other Service Income.	(78,846)
(1,523)	Interest and Investment Income.	(3,436)
(150,551)	Income from Council Tax, National Non Domestic Rates.	(150,317)
(334,907)	Government Grants and Contributions.	(357,480)
<b>(552,497)</b>	<b>Total Income</b>	<b>(590,079)</b>
<b>61,558</b>	<b>(Surplus) / Deficit for Year</b>	<b>24,824</b>

The total income for fees, charges and other service income identified in the table above is collected from the following service segments, which reflect the Council's management structure:

2022/23 £000		2023/24 £000
	<b>Income</b>	
(10,801)	Education, Leisure & Lifelong Learning	(10,657)
(27,598)	Social Services, Health & Housing	(32,456)
(19,533)	Environment	(28,578)
(2,347)	Corporate Services	(2,251)
(5,237)	Other Central Services	(4,904)
<b>(65,516)</b>	<b>Fees, Charges and Other Service Income</b>	<b>(78,846)</b>

## NOTES TO THE ACCOUNTS

### 6. ADJUSTMENTS BETWEEN ACCOUNTING BASIS AND FUNDING BASIS UNDER REGULATIONS

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Council in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Council to meet future capital and revenue expenditure.

The following sets out a description of the reserves that the adjustments are made against.

#### **General Fund Balance**

The general fund is the statutory fund into which all the receipts of the Council are required to be paid and out of which all liabilities of the Council are to be met, except to the extent that statutory rules might provide otherwise. These rules can also specify the financial year in which liabilities and payments should impact on the general fund balance, which is not necessarily in accordance with proper accounting practice. The general fund balance therefore summarises the resources that the Council is statutorily empowered to spend on its services or on capital investment at the end of the financial year.

#### **Capital Receipts Reserve**

The capital receipts reserve holds the proceeds from the disposal of land or other assets, which are restricted by statute from being used other than to fund new capital expenditure or to be set aside to finance historical capital expenditure. The balance on the reserve shows the resources that have yet to be applied for these purposes at the year end.

#### **Capital Grants Unapplied**

The capital grants unapplied account holds the grants and contributions received towards capital projects for which the Council has met the conditions that would otherwise require repayment of the monies, but which have yet to be applied to meet expenditure. The balance is restricted by grant terms as to the capital expenditure against which it can be applied and/or the financial year in which this can take place.

## NOTES TO THE ACCOUNTS

	Usable Reserves			
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
<b>2023/24</b>	£000	£000	£000	£000
<b>Adjustments primarily involving the capital adjustment account</b>				
<b>Reversal of items debited or credited to the comprehensive income and expenditure statement:</b>				
Charges for depreciation and impairment of non current assets.	29,728	-	-	(29,728)
Revaluation (gains) / losses on property, plant and equipment.	(345)	-	-	345
Capital grants and contributions applied.	(18,128)	-	-	18,128
Revenue expenditure funded from capital under statute.	17,587	-	-	(17,587)
Amounts of non current assets written off on disposal or sale as part of the (gain)/loss on disposal to the comprehensive income and expenditure statement.	188	-	-	(188)
<b>Insertion of items not debited or credited to the comprehensive income and expenditure statement:</b>				
Statutory provision for the financing of capital investment.	(11,447)	-	-	11,447
Capital expenditure charged against the general fund.	(2,118)	-	-	2,118
<b>Adjustments primarily involving the capital grants unapplied account:</b>				
Capital grants and contributions unapplied credited to the comprehensive income and expenditure statement.	(1,069)	-	1,069	0
Application of grants to capital financing transferred to the capital adjustment account.	-	-	(4,554)	4,554
<b>Adjustments primarily involving the capital receipts reserve:</b>				
Transfer of cash sale proceeds credited as part of the (gain) / loss on disposal to the comprehensive income and expenditure statement.	(265)	265	-	0
Use of the capital receipts reserve to finance new capital expenditure.	-	(465)	-	465
Transfer from deferred capital receipts reserve upon receipt of cash.	-	-	-	0
<b>Adjustments primarily involving the deferred capital receipts reserve:</b>				
Transfer of deferred sale proceeds credited as part of the (gain)/loss on disposal to the comprehensive income and expenditure statement.	-	-	-	0
<b>Adjustment primarily involving the financial instruments adjustment account:</b>				
Amount by which finance costs charged to the comprehensive income and expenditure statement are different from finance costs chargeable in the year in accordance with statutory requirements.	-	-	-	0
<b>Adjustments primarily involving the pensions reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the comprehensive income and expenditure account.	29,000	-	-	(29,000)
Employer's pension contributions and direct payments to pensioners payable in the year.	(33,180)	-	-	33,180
<b>Adjustments primarily involving the accumulated absences account:</b>				
Amount by which officer remuneration charged to the comprehensive income and expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.	(1,977)	-	-	1,977
<b>Total adjustments</b>	<b>7,974</b>	<b>(200)</b>	<b>(3,485)</b>	<b>(4,289)</b>



## NOTES TO THE ACCOUNTS

	Usable Reserves			
	General Fund Balance	Capital Receipts Reserve	Capital Grants Unapplied	Movement in Unusable Reserves
<b>2022/23</b>	£000	£000	£000	£000
<b>Adjustments primarily involving the capital adjustment account</b>				
<b>Reversal of items debited or credited to the comprehensive income and expenditure statement:</b>				
Charges for depreciation and impairment of non current assets.	29,340	-	-	(29,340)
Revaluation (gains) / losses on property, plant and equipment.	4,809	-	-	(4,809)
Capital grants and contributions applied.	(17,613)	-	-	17,613
Revenue expenditure funded from capital under statute.	16,725	-	-	(16,725)
Amounts of non current assets written off on disposal or sale as part of the (gain)/loss on disposal to the comprehensive income and expenditure statement.	263	-	-	(263)
<b>Insertion of items not debited or credited to the comprehensive income and expenditure statement:</b>				
Statutory provision for the financing of capital investment.	(10,647)	-	-	10,647
Capital expenditure charged against the general fund.	(3,338)	-	-	3,338
<b>Adjustments primarily involving the capital grants unapplied account:</b>				
Capital grants and contributions unapplied credited to the comprehensive income and expenditure statement.	(74)	-	74	0
Application of grants to capital financing transferred to the capital adjustment account.	-	-	(3,583)	3,583
<b>Adjustments primarily involving the capital receipts reserve:</b>				
Transfer of cash sale proceeds credited as part of the (gain) / loss on disposal to the comprehensive income and expenditure statement.	(354)	354	-	0
Use of the capital receipts reserve to finance new capital expenditure.	-	(3,416)	-	3,416
Transfer from deferred capital receipts reserve upon receipt of cash.	-	-	-	0
<b>Adjustments primarily involving the deferred capital receipts reserve:</b>				
Transfer of deferred sale proceeds credited as part of the (gain)/loss on disposal to the comprehensive income and expenditure statement.	-	-	-	0
<b>Adjustment primarily involving the financial instruments adjustment account:</b>				
Amount by which finance costs charged to the comprehensive income and expenditure statement are different from finance costs chargeable in the year in accordance with statutory requirements.	(1,321)	-	-	1,321
<b>Adjustments primarily involving the pensions reserve:</b>				
Reversal of items relating to retirement benefits debited or credited to the comprehensive income and expenditure account.	64,680	-	-	(64,680)
Employer's pension contributions and direct payments to pensioners payable in the year.	(35,960)	-	-	35,960
<b>Adjustments primarily involving the accumulated absences account:</b>				
Amount by which officer remuneration charged to the comprehensive income and expenditure statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements.	1,224	-	-	(1,224)
<b>Total adjustments</b>	<b>47,734</b>	<b>(3,062)</b>	<b>(3,509)</b>	<b>(41,163)</b>

## NOTES TO THE ACCOUNTS

### 7. MOVEMENT IN RESERVES

This note sets out the amounts set aside from the general fund into reserves to provide financing for future expenditure plans.

	Balance at 1st Apr 2022 £000	Movement in 2022/23 £000	Balance at 31st Mar 2023 £000	Movement in 2023/24 £000	Balance at 31st Mar 2024 £000
<b>EDUCATION, LEISURE &amp; LIFELONG LEARNING</b>					
<b>DELEGATED SCHOOLS CASH</b>					
Under Local Government Management of Schools, schools are able to carry forward surpluses and deficits. These reserves are ring fenced for each individual school.					
Primary Schools Reserves	(6,888)	3,641	(3,247)	3,864	617
Secondary Schools Reserves	(3,526)	1,142	(2,384)	1,401	(983)
Special Schools Reserves	(734)	(92)	(826)	(65)	(891)
Middle Schools Reserves	(1,472)	1,373	(99)	1,534	1,435
<b>ER/VR SCHEME FOR PRIMARY SCHOOLS</b>					
This is set aside for Teachers and Staff that have agreements approved to take early retirement or voluntary redundancy during the following year.	(8)	(2)	(10)	10	-
<b>REPAIR &amp; MAINTENANCE</b>					
This includes funding to meet the cost of repairs and maintenance in schools.	(161)	-	(161)	-	(161)
<b>TOTAL DELEGATED SCHOOL</b>	<b>(12,789)</b>	<b>6,062</b>	<b>(6,727)</b>	<b>6,744</b>	<b>17</b>
<b>ADDITIONAL LEARNING NEEDS (ALN)</b>					
This reserve is to support children with ALN and the implementation of the Additional Learning Needs reform act.	(1,051)	(1,203)	(2,254)	1,152	(1,102)
<b>EQUALISATION ACCOUNT EDUCATION</b>					
To provide year on year equalisation support for the directorate.	(2,409)	598	(1,811)	(223)	(2,034)
<b>HOME TO SCHOOL TRANSPORT</b>					
This reserve was created to manage the variation between academic and financial years.	(291)	291	-	(253)	(253)
<b>TOTAL EDUCATION, LEISURE &amp; LIFELONG LEARNING</b>	<b>(16,540)</b>	<b>5,748</b>	<b>(10,792)</b>	<b>7,420</b>	<b>(3,372)</b>

## NOTES TO THE ACCOUNTS

	Balance at 1st Apr 2022 £000	Movement in 2022/23 £000	Balance at 31st Mar 2023 £000	Movement in 2023/24 £000	Balance at 31st Mar 2024 £000
<b>SOCIAL SERVICES, HEALTH &amp; HOUSING</b>					
<b>HEMOCARE EQUIPMENT</b>					
Electronic Call Monitoring (ECM) Equipment reserve to replace mobile phones.	(97)	-	(97)	7	(90)
<b>COMMUNITY CARE TRANSFORMATION</b>					
To fund support and expertise needed to drive forward change required to achieve savings put forward in the Financial Plan.	(4,207)	1,693	(2,514)	1,464	(1,050)
<b>CHILDREN RESIDENTIAL PLACEMENTS</b>					
To fund the cost of delays in young people stepping down or a surge in unexpected placements.	(275)	275	-	-	-
<b>SOCIAL SERVICES, HEALTH &amp; HOUSING INFORMATION TECHNOLOGY RENEWALS FUND</b>					
To replace information technology equipment, systems and telephony when required.	(1,900)	-	(1,900)	-	(1,900)
<b>EQUALIATION SOCIAL SERVICES</b>					
To meet high cost cases - must make placements.	(5,700)	2,330	(3,370)	2,100	(1,270)
<b>COMMUNITY RESILIENCE FUND</b>					
To support the development of community activity and volunteering opportunities.	(1,750)	-	(1,750)	-	(1,750)
<b>HOUSING WARRANTIES</b>					
This reserve has been set aside in recognition of the warranties to potential liabilities following the transfer of Housing Services.	(220)	-	(220)	-	(220)
<b>HILLSIDE GENERAL RESERVE</b>					
The depreciation charge recovered through fees is set aside for capital renewal.	(581)	150	(431)	(144)	(575)
<b>RING FENCED HEMOCARE FUNDING</b>					
To support driving test and electric vehicle provision for Hemocare workers.	(450)	216	(234)	163	(71)
<b>YOUTH OFFENDING SERVICE (YOS)</b>					
To meet the costs of providing Therapeutic Remand placements for young offenders, and also to meet the costs of YOS Managers Cymru and South Wales YOS Training.	(168)	-	(168)	-	(168)
<b>ADOPTION SERVICE</b>					
To fund the additional contribution to the regional adoption service if NPT adoption placements are higher than expected.	(500)	(380)	(880)	500	(380)
<b>TOTAL SOCIAL SERVICES, HEALTH &amp; HOUSING</b>	<b>(15,848)</b>	<b>4,284</b>	<b>(11,564)</b>	<b>4,090</b>	<b>(7,474)</b>

## NOTES TO THE ACCOUNTS

	<b>Balance at 1st Apr 2022 £000</b>	Movement in 2022/23 £000	<b>Balance at 31st Mar 2023 £000</b>	Movement in 2023/24 £000	<b>Balance at 31st Mar 2024 £000</b>
<b>ENVIRONMENT</b>					
<b>TRANSPORT</b>					
To fund a cost effective transport and plant renewal programme.	(282)	(33)	(315)	(225)	(540)
<b>ASSET RECOVER INCENTIVE SCHEME</b>					
To smooth timing of expenditure.	(126)	81	(45)	(43)	(88)
<b>SWANSEA BAY CITY DEAL</b>					
To cover future expenditure as part of the five year plan.	(334)	113	(221)	(44)	(265)
<b>LOCAL DEVELOPMENT PLAN</b>					
Statutory obligation to develop a local development plan by all unitary authorities in Wales in line with Welsh Government	(365)	2	(363)	8	(355)
<b>PARKING IMPROVEMENT</b>					
Car park maintenance and up keep.	(190)	102	(88)	24	(64)
<b>DECARBONISATION AND RENEWABLE ENERGY (DARE)</b>					
To cover the cost of ongoing Capital & Revenue de-carbonisation Schemes.	(2,000)	-	(2,000)	2,000	-
<b>WASTE</b>					
To provide funding to ensure that an efficient and economical waste service can be provided.	(898)	(638)	(1,536)	(1,153)	(2,689)
<b>WINTER MAINTENANCE</b>					
To aid in event of severe flooding / gritting.	(604)	36	(568)	(100)	(668)
<b>NEATH MARKET</b>					
To fund future repairs at Neath Market.	(253)	-	(253)	-	(253)
<b>BAGLAN BAY INNOVATION CENTRE, DILAPIDATION</b>					
Funding from Welsh Government for outstanding maintenance works including future essential repairs & upgrades.	(178)	100	(78)	-	(78)
<b>RENEWABLE ENERGY</b>					
Feeding tariff income to fund future schemes.	(18)	-	(18)	(6)	(24)
<b>EQUALISATION ACCOUNT ENVIRONMENTAL HEALTH, HOUSING</b>					
To smooth timing of expenditure for inspections delayed due to the COVID pandemic.	(130)	35	(95)	58	(37)
<b>LAWDC CONTINGENCY</b>					
This is held for aftercare obligations at the Giants Grave site.	(815)	-	(815)	815	-
<b>WORKWAYS NPT</b>					
Funding from Welsh European Funding Office ring fenced for scheme.	(290)	(36)	(326)	326	-
<b>EQUALISATION ACCOUNT ENVIRONMENT</b>					
To fund Directorate one off pressures.	(1,065)	(32)	(1,097)	(756)	(1,853)
<b>METAL BOX</b>					
To smooth maintenance costs until building has been fully leased.	(930)	150	(780)	780	-

## NOTES TO THE ACCOUNTS

	<b>Balance at 1st Apr 2022 £000</b>	<b>Movement in 2022/23 £000</b>	<b>Balance at 31st Mar 2023 £000</b>	<b>Movement in 2023/24 £000</b>	<b>Balance at 31st Mar 2024 £000</b>
<b>ENVIRONMENT CONTINUED</b>					
<b>PANTTEG LANDSLIP</b>					
The reserve is set up to fund ongoing costs.	(500)	-	(500)	65	(435)
<b>TRADING ACCOUNTS</b>					
<b>EQUALISATION ACCOUNT OPERATING</b>					
Smooth timing of expenditure.	(36)	-	(36)	-	(36)
<b>VEHICLE TRACKING</b>					
To provide funds for the vehicle tracking initiative.	(92)	-	(92)	(29)	(121)
<b>VEHICLE RENEWALS</b>					
To fund a cost effective transport & plant programme to meet service requirements and enhancements.	(2,331)	(1,141)	(3,472)	(1,134)	(4,606)
<b>TOTAL ENVIRONMENT</b>	<b>(11,437)</b>	<b>(1,261)</b>	<b>(12,698)</b>	<b>586</b>	<b>(12,112)</b>
<b>CHIEF EXECUTIVES</b>					
<b>EQUALISATION ACCOUNT ELECTIONS FUND</b>					
To meet cost of 4 year cycle of elections.	(350)	199	(151)	46	(105)
<b>HEALTH &amp; SAFETY / OCCUPATIONAL HEALTH</b>					
Equalisation of spend.	(41)	-	(41)	-	(41)
<b>DIGITAL TRANSFORMATION</b>					
To support the Council's Digital Transformation Programme.	(1,170)	-	(1,170)	-	(1,170)
<b>EQUALISATION ACCOUNT SCHOOLS IT (HWB)</b>					
This reserve is to fund schools IT costs.	(600)	130	(470)	70	(400)
<b>DEVELOPMENT FUND FOR MODERNISATION</b>					
Funding for Members IT renewals, training and development.	(76)	-	(76)	76	-
<b>DIGITAL RENEWAL FUND</b>					
To spread the cost of major investment in the Council's IT.	(1,233)	(521)	(1,754)	468	(1,286)
<b>CHIEF EXECUTIVE EQUALISATION</b>					
To fund one off pressures arising across the directorate.	(164)	(196)	(360)	158	(202)
<b>ORGANISATIONAL DEVELOPMENT</b>					
To support the organisational development programme.	(4,270)	(366)	(4,636)	1,041	(3,595)
<b>BUILDING CAPACITY</b>					
This relates to developing capacity in relation to transformational projects across the Council.	(155)	(86)	(241)	64	(177)
<b>VOLUNTARY ORGANISATIONS</b>					
This reserve is to be used towards Voluntary Organisation payments.	(87)	(3)	(90)	90	-
<b>TOTAL CHIEF EXECUTIVES</b>	<b>(8,146)</b>	<b>(843)</b>	<b>(8,989)</b>	<b>2,013</b>	<b>(6,976)</b>

## NOTES TO THE ACCOUNTS

	<b>Balance at 1st Apr 2022 £000</b>	<b>Movement in 2022/23 £000</b>	<b>Balance at 31st Mar 2023 £000</b>	<b>Movement in 2023/24 £000</b>	<b>Balance at 31st Mar 2024 £000</b>
<b>CORPORATE OTHER RESERVES</b>					
<b>INSURANCE</b>					
This reserve is generated from insurance settlements and surpluses from claims handling arrangements. It will be used to fund future insurance related projects and claims.	(8,276)	3,831	(4,445)	280	(4,165)
<b>COVID RECOVERY</b>					
To help NPT services after two years of COVID with one off posts and works.	-	(1,407)	(1,407)	750	(657)
<b>INCOME GENERATION</b>					
This reserve is to support income generation ideas.	(1,713)	50	(1,663)	1,550	(113)
<b>MEMBERS COMMUNITY FUND</b>					
The reserve is set up to enable members to invest in activities and projects that improve outcomes within their local wards.	(514)	162	(352)	352	-
<b>CAPITAL SUPPORT</b>					
To fund future capital expenditure.	(683)	-	(683)	-	(683)
<b>HARDSHIP RELIEF SCHEME</b>					
To develop a range of measures to support the cost of living crisis.	(2,000)	275	(1,725)	913	(812)
<b>SERVICE RESILIENCE</b>					
To meet short term service staffing issues.	(2,000)	1,126	(874)	777	(97)
<b>DISCRETIONARY FUND</b>					
Funds set aside to support Welsh Government discretionary cost of living support scheme .	(1,402)	1,066	(336)	236	(100)
<b>CORPORATE CONTINGENCY</b>					
To fund unforeseen future pressures in delivering the forward financial plan.	(4,567)	2,074	(2,493)	(15)	(2,508)
<b>EQUALISATION ACCOUNT TREASURY MANAGEMENT</b>					
This reserve will be used to equalise the impact of fluctuations in Treasury Management returns and fund future borrowing decisions.	(8,594)	186	(8,408)	(605)	(9,013)
<b>ACCOMMODATION STRATEGY</b>					
This reserve will be used to support the Authority's Accommodation Strategy and other property costs.	(2,274)	-	(2,274)	(699)	(2,973)
<b>STRATEGIC REGENERATION CAPACITY BUILDING</b>					
To assist with capacity building.	-	(1,500)	(1,500)	1,500	-
<b>TRANSFORMATION AND MODERNISATION</b>					
Strategic investment to transform services.	-	-	-	(6,700)	(6,700)
<b>TOTAL CORPORATE OTHER RESERVES</b>	<b>(32,023)</b>	<b>5,863</b>	<b>(26,160)</b>	<b>(1,661)</b>	<b>(27,821)</b>

## NOTES TO THE ACCOUNTS

	Balance at 1st Apr 2022 £000	Movement in 2022/23 £000	Balance at 31st Mar 2023 £000	Movement in 2023/24 £000	Balance at 31st Mar 2024 £000
<b>HELD ON BEHALF OF THIRD PARTY AGENCIES</b>					
<b>MARGAM DISCOVERY CENTRE, BUILDING MAINTENANCE</b>					
To build up a renewal fund that can be used to help fund large building maintenance recharges in the future.	(60)	(57)	(117)	(57)	(174)
<b>WORKWAYS, REGIONAL RESERVE</b>					
Funding from Welsh European Funding Office ring fenced for scheme.	(169)	(1)	(170)	170	-
<b>ENVIRONMENT LEGACY (South Wales Trunk Road Agency)</b>					
Financial assistance to help ensure contract success.	(60)	-	(60)	(200)	(260)
<b>SUBSTANCE MISUSE AREA PLANNING BOARD</b>					
To fund the service across the Western Bay area.	(35)	(119)	(154)	(219)	(373)
<b>WESTERN BAY SAFEGUARDING BOARD</b>					
Transfer of partner's surplus contributions to fund future safeguarding work across Western Bay.	(113)	18	(95)	7	(88)
<b>INTERMEDIATE CARE POOLED FUND</b>					
Transfer of partner's surplus contributions, to safeguard against future deficits or to fund additional capacity.	(192)	192	-	-	-
<b>TOTAL HELD ON BEHALF OF THIRD PARTY AGENCIES</b>	<b>(629)</b>	<b>33</b>	<b>(596)</b>	<b>(299)</b>	<b>(895)</b>
<b>TOTAL REVENUE EARMARKED RESERVES</b>	<b>(84,623)</b>	<b>13,824</b>	<b>(70,799)</b>	<b>12,149</b>	<b>(58,650)</b>
<b>GENERAL RESERVE WORKING BALANCES</b>					
Revenue reserve to fund non-specific future expenditure.	(20,151)	-	(20,151)	4,701	(15,450)
<b>GENERAL FUND TOTAL</b>	<b>(104,774)</b>	<b>13,824</b>	<b>(90,950)</b>	<b>16,850</b>	<b>(74,100)</b>

## NOTES TO THE ACCOUNTS

### 8. OTHER OPERATING EXPENDITURE

2022/23 £000		2023/24 £000
2,406	Community Council Precepts.	2,579
23,133	Precepts and Levies (Police and Fire).	25,760
(91)	(Gains)/Losses on the Disposal of Non Current Assets.	(77)
<b>25,448</b>	<b>Total</b>	<b>28,262</b>

### 9. FINANCING AND INVESTMENT INCOME AND EXPENDITURE

2022/23 £000		2023/24 £000
10,547	Interest Payable and Similar Charges.	10,395
11,670	Pension Interest Cost and Expected Return on Pension Assets.	1,660
654	Changes in Impairment Loss Allowance.	490
(1,523)	Interest Receivable and Similar Income.	(3,436)
<b>21,348</b>	<b>Total</b>	<b>9,109</b>

### 10. TAXATION AND NON-SPECIFIC GRANT

2022/23 £000		2023/24 £000
(98,859)	Council Tax Income.	(103,743)
(51,692)	Non Domestic Rates.	(46,574)
(206,151)	Non Ring Fenced Government Grants.	(229,948)
(13,001)	Capital Grants and Contributions.	(13,434)
<b>(369,703)</b>	<b>Total</b>	<b>(393,699)</b>

### 11. PROPERTY, PLANT AND EQUIPMENT (PPE)

In accordance with the Temporary Relief offered by the Update to the 2021/22 Code of Practice on infrastructure assets this note does not include disclosure of gross cost and accumulated depreciation for infrastructure assets because historical reporting practices and resultant information deficits mean that this would not faithfully represent the asset position to the users of the financial statements.

The authority has chosen not to disclose this information as the previously reported practices and resultant information deficits mean that gross cost and accumulated depreciation are not measured accurately and would not provide the basis for the users of the financial statements to take economic or other decisions relating to infrastructure assets.



## NOTES TO THE ACCOUNTS

Service Concessions - These are agreements for services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the contractor. The Council is deemed to control the services provided under the contract and as ownership of the assets will pass to them at the end of the contract period, the Council carries the assets on its balance sheet as part of property, plant and equipment.

Further details of service concession costs and liabilities can be found in note 32.

2023/24	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment	Community Assets	Surplus Assets	Assets Under Construction	Total PPE	Service Concession in PPE
Cost or Valuation	£000	£000	£000	£000	£000	£000	£000
At 1st April 2023	624,408	28,050	873	13,182	6,101	672,614	23,155
Additions.	12,162	3,890	46	-	3,567	19,665	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve.	1,404	36	-	(94)	-	1,346	(365)
Revaluation Increases / (Decreases) Recognised in the Surplus/Deficit on the Provision of Services.	(307)	-	-	(742)	-	(1,049)	-
Derecognition - Disposals.	(36)	(760)	-	(140)	-	(936)	-
Derecognition - Other.	(11,144)	(1,190)	(46)	-	-	(12,380)	-
Assets Reclassified (to)/from Held for Sale.	-	-	-	(2,870)	-	(2,870)	-
Change in Asset Classification.	566	1,205	-	(816)	(450)	505	-
<b>At 31st March 2024</b>	<b>627,053</b>	<b>31,231</b>	<b>873</b>	<b>8,520</b>	<b>9,218</b>	<b>676,895</b>	<b>22,790</b>
<b>Accumulated Depreciation and Impairment</b>							
At 1st April 2023	(25,963)	(15,899)	-	(127)	(4)	(41,993)	1
Depreciation Charge.	(15,291)	(3,447)	-	(73)	-	(18,811)	(2,044)
Impairment Charged to Surplus/Deficit on Provision of Services.	-	-	-	-	-	0	-
Depreciation Written Out to the Revaluation Reserve.	12,855	-	-	7	-	12,862	2,044
Depreciation Written Out to the Surplus / Deficit on the Provision of Services.	1,395	-	-	-	-	1,395	-
Derecognition - Disposals.	-	747	-	-	-	747	-
Derecognition - Other.	-	1,190	-	-	-	1,190	-
Change in Asset Classification.	95	(88)	-	(7)	-	0	-
<b>At 31st March 2024</b>	<b>(26,909)</b>	<b>(17,497)</b>	<b>0</b>	<b>(200)</b>	<b>(4)</b>	<b>(44,610)</b>	<b>1</b>
<b>Net Book Value</b>							
At 31st March 2024	600,144	13,734	873	8,320	9,214	632,285	22,791
At 31st March 2023	598,445	12,151	873	13,055	6,097	630,621	23,156

## NOTES TO THE ACCOUNTS

2022/23	Other Land and Buildings	Vehicles, Plant, Furniture and Equipment	Community Assets	Surplus Assets	Assets Under Construction	Total PPE	Service Concession in PPE
<b>Cost or Valuation</b>	£000	£000	£000	£000	£000	£000	£000
At 1st April 2022	539,810	28,340	651	12,482	56,160	<b>637,443</b>	21,943
Additions	10,034	3,442	4	-	12,572	<b>26,052</b>	-
Revaluation Increases / (Decreases) Recognised in the Revaluation Reserve.	33,814	-	-	160	-	<b>33,974</b>	1,212
Revaluation Increases / (Decreases) Recognised in the Surplus / Deficit on the Provision of Services.	(7,268)	-	222	(157)	-	<b>(7,203)</b>	-
Derecognition - Disposals.	(149)	(850)	-	-	-	<b>(999)</b>	-
Derecognition - Other.	(10,034)	(2,882)	(4)	-	-	<b>(12,920)</b>	-
Assets Reclassified (to) / from Held for Sale.	-	-	-	-	-	<b>0</b>	-
Change in Asset Classification.	58,201	-	-	697	(62,631)	<b>(3,733)</b>	-
<b>At 31st March 2023</b>	<b>624,408</b>	<b>28,050</b>	<b>873</b>	<b>13,182</b>	<b>6,101</b>	<b>672,614</b>	<b>23,155</b>
<b>Accumulated Depreciation and Impairment</b>							
At 1st April 2022	(25,761)	(15,912)	-	(87)	(4)	<b>(41,764)</b>	1
Depreciation Charge.	(15,119)	(3,595)	-	(71)	-	<b>(18,785)</b>	(1,713)
Impairment Charged to Surplus / Deficit on Provision of Services.	-	-	-	-	-	<b>0</b>	-
Depreciation Written Out to the Revaluation Reserve.	12,422	-	-	121	-	<b>12,543</b>	1,713
Depreciation Written Out to the Surplus/Deficit on the Provision of Services.	2,309	-	-	85	-	<b>2,394</b>	-
Derecognition - Disposals.	11	726	-	-	-	<b>737</b>	-
Derecognition - Other.	-	2,882	-	-	-	<b>2,882</b>	-
Change in Asset Classification.	175	-	-	(175)	-	<b>0</b>	-
<b>At 31st March 2023</b>	<b>(25,963)</b>	<b>(15,899)</b>	<b>0</b>	<b>(127)</b>	<b>(4)</b>	<b>(41,993)</b>	<b>1</b>
<b>Net Book Value</b>							
At 31st March 2023	598,445	12,151	873	13,055	6,097	<b>630,621</b>	23,156
At 31st March 2022	514,049	12,428	651	12,395	56,156	<b>595,679</b>	21,944

### Depreciation

The following useful lives have been used in the calculation of depreciation:

Land	Depreciation not applicable
Buildings	At least 20 years
Vehicles, plant, furniture, and equipment	3 - 20 years
Infrastructure	40 years

### Effects of Changes in Estimates

During 2023/24, there have been no material changes made to the accounting estimates for property, plant, and equipment.

## NOTES TO THE ACCOUNTS

### Infrastructure Assets

2022/23 £000		2023/24 £000
279,117	Net Book Value 1st April	283,653
11,368	Additions	13,067
(10)	Derecognition	(1,145)
3,733	Change in Asset Classification	(505)
(10,555)	Depreciation	(10,917)
0	Derecognition - Other	1,145
<b>283,653</b>	<b>Total</b>	<b>285,298</b>

The authority has determined in accordance with Regulation 24L Wales of the Local Authorities (Capital Finance and Accounting) (Wales) Regulations 2003 (as amended) that the carrying amounts to be derecognised for infrastructure assets when there is replacement expenditure is nil.

2022/23 £000		2023/24 £000
283,653	Infrastructure Assets	285,298
630,621	Other Property Plant & Equipment Assets	632,285
<b>914,274</b>	<b>Total Property Plant &amp; Equipment</b>	<b>917,583</b>

### Revaluations

The Council carries out a rolling programme that ensures that all property, plant and equipment required to be measured at fair value is revalued at least every five years. All valuations are carried out internally. Valuations of land and buildings is carried out in accordance with the methodologies and basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors. Valuations of vehicles, plant, furniture, and equipment is based on historic cost.

During 2023-24 not all assets valued under the Depreciated Replacement Cost basis have been fully revalued, only those in the current cycle were revalued in line with our accounting policy, whilst those assets not within the current cycle were only partially revalued. This partial revaluation exercise was undertaken to more accurately reflect the current economic climate and the increase in construction costs relating to these asset valuations.

## NOTES TO THE ACCOUNTS

### 12. FINANCIAL INSTRUMENTS

Financial liabilities and financial assets represented by loans and receivables are carried in the balance sheet at principal plus accrued interest. Accrued interest is included within the current values as it is effectively payable or receivable within one year.

The debtors position differs from that reported in the balance sheet as the debts relating to council taxation do not meet the definition of a financial instrument.

#### Categories of Financial Instruments

The following categories of financial instrument are carried in the balance sheet:

2023/24 Financial Assets	Long term (Non-current)		Short term (Current)	
	Investment	Debtors	Investment	Debtors
	31st Mar 2024	31st Mar 2024	31st Mar 2024	31st Mar 2024
	£000	£000	£000	£000
Amortised Cost.	10,086	420	26,142	45,083
<b>Total Financial Assets</b>	<b>10,086</b>	<b>420</b>	<b>26,142</b>	<b>45,083</b>

Financial Liabilities	Long term (Non-current)		Short term (Current)	
	Borrowing	Creditors	Borrowing	Creditors
	31st Mar 2024	31st Mar 2024	31st Mar 2024	31st Mar 2024
	£000	£000	£000	£000
Amortised Cost.	(262,348)	(17,536)	(10,135)	(61,585)
<b>Total Financial Liabilities</b>	<b>(262,348)</b>	<b>(17,536)</b>	<b>(10,135)</b>	<b>(61,585)</b>

2022/23 Financial Assets	Long term (Non-current)		Short term (Current)	
	Investments	Debtors	Investments	Debtors
	31st Mar 2023	31st Mar 2023	31st Mar 2023	31st Mar 2023
	£000	£000	£000	£000
Amortised Cost.	10,086	589	43,900	58,077
<b>Total Financial Assets</b>	<b>10,086</b>	<b>589</b>	<b>43,900</b>	<b>58,077</b>

Financial Liabilities	Long term (Non-current)		Short term (Current)	
	Borrowings	Creditors	Borrowings	Creditors
	31st Mar 2023	31st Mar 2023	31st Mar 2023	31st Mar 2023
	£000	£000	£000	£000
Amortised Cost.	(274,954)	(16,567)	(22,869)	(51,598)
<b>Total Financial Liabilities</b>	<b>(274,954)</b>	<b>(16,567)</b>	<b>(22,869)</b>	<b>(51,598)</b>

## NOTES TO THE ACCOUNTS

### Income, Expenses, Gains and Losses

31st Mar 2023 £000	Surplus or Deficit on the Provision of Services	31st Mar 2024 £000
10,547	Financial Liabilities Measured at Amortised Cost.	10,395
<b>10,547</b>	<b>Total Net Gains/Losses</b>	<b>10,395</b>
<b>(1,523)</b>	<b>Interest Expense</b>	<b>(3,436)</b>

### Fair Values of Assets and Liabilities

Financial liabilities and financial assets represented by loans and receivables are carried on the balance sheet at amortised cost. The fair value of the loans and receivables and financial liabilities is determined by calculating the net present value (NPV) of future cash flows, which provides an estimate of the value of payments in the future as at 31<sup>st</sup> March 2024, using the following assumptions:

- For loans from the Public Works Loan Board (PWLB) and other loans payable, borrowing rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures.
- For loans receivable prevailing benchmark market rates have been used to provide the fair value.
- No early repayment or impairment is recognised.
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the carrying amount or the billed amount.
- The fair value of trade and other receivables is taken to be the invoiced or billed amount.

The discount rate used in the NPV calculation is equal to the current rate in relation to the same instrument from a comparable lender and is the rate applicable in the market as at 31<sup>st</sup> March 2024, for an instrument with the same duration. Where it is difficult to obtain the rate for an instrument with identical features in an active market then the prevailing rate of a similar instrument with a published market rate has been used as the discount factor.

The values calculated are as follows:

31st Mar 2023			31st Mar 2024	
Carrying Amount £000	Fair Value £000		Carrying Amount £000	Fair Value £000
(216,446)	(165,649)	Public Works Loan Board (PWLB)	(210,803)	(147,098)
(67,152)	(60,760)	Long Term Non-PWLB Debt.	(56,957)	(45,975)
(10,000)	(10,000)	Short Term Non-PWLB Debt.	-	-
(1,597)	(1,597)	Non-PWLB Debt Temporary Borrowing.	(2,160)	(2,160)
<b>(295,195)</b>	<b>(238,006)</b>	<b>Total Debt</b>	<b>(269,920)</b>	<b>(195,233)</b>
<b>(16,567)</b>	<b>(16,567)</b>	<b>Long Term Creditors</b>	<b>(17,536)</b>	<b>(17,536)</b>

## NOTES TO THE ACCOUNTS

### 31<sup>st</sup> March 2024 – Debt

The fair value of the liabilities is lower than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest payable is lower than the prevailing rates available for similar loans in the market at the balance sheet date. This shows a notional future gain, based on economic conditions at 31<sup>st</sup> March 2024, arising from a commitment to pay interest to lenders below market rates.

Fair value of assets:

31st Mar 2023			31st Mar 2024	
Carrying Amount £000	Fair Value £000		Carrying Amount £000	Fair Value £000
43,600	43,600	Short Term Loans and Receivables.	25,900	25,900
10,000	9,979	Long Term Loans and	10,000	9,984
589	589	Long Term Debtors.	420	420

### 13. DEBTORS

31st Mar 2023 £000		31st Mar 2024 £000
40,148	Central Government Bodies.	26,258
2,861	Other Local Authorities.	2,832
5,948	NHS Bodies.	5,614
13,334	Other Entities and Individuals.	13,901
4,543	Payments in Advance.	5,750
(5,940)	Less Provision for Impairment Loss.	(6,402)
<b>60,894</b>	<b>Total</b>	<b>47,953</b>

### 14. DEBTORS FOR LOCAL TAXATION

Included within the total debtors figure above are debts relating to the collection of local taxation, as adjusted for those that are unlikely to be collected.

31st Mar 2023 £000		31st Mar 2024 £000
1,840	Less than One Year.	1,864
2,321	More than One Year.	2,321
(1,344)	Less Provision for Impairment Loss.	(1,315)
<b>2,817</b>	<b>Total</b>	<b>2,870</b>

## NOTES TO THE ACCOUNTS

### 15. CASH AND CASH EQUIVALENTS

The balance of cash and cash equivalents is made up of the following elements:

31st Mar 2023 £000		31st Mar 2024 £000
111	Cash Held by the Authority.	85
6,681	Bank Current Accounts.	4,524
<b>6,792</b>	<b>Total</b>	<b>4,609</b>

### 16. ASSETS HELD FOR SALE

2022/23 Current Assets £000		2023/24 Current Assets £000
1,980	<b>Balance Outstanding at Start of Year</b>	1,980
	<i>Assets Newly Classified as Held For Sale:</i>	
-	Property, Plant and Equipment.	3,050
	<i>Assets Declassified as Held For Sale:</i>	
-	Property, Plant and Equipment.	(180)
<b>1,980</b>	<b>Balance Outstanding at Year End</b>	<b>4,850</b>

### 17. CREDITORS

31st Mar 2023 £000		31st Mar 2024 £000
(5,159)	Central Government Bodies.	(6,167)
(8,594)	Other Local Authorities.	(8,452)
(562)	NHS Bodies.	(1,108)
(32,785)	Other Entities and Individuals.	(34,809)
(4,498)	Receipts in Advance.	(11,049)
<b>(51,598)</b>	<b>Total</b>	<b>(61,585)</b>

### 18. PROVISIONS

The Council holds a number of provisions as detailed below:

#### **Insurance & Municipal Mutual Insurance (MMI) Scheme**

This provision covers the estimated cost of settling all the outstanding insurance claims of the Council that existed at 31<sup>st</sup> March 2024.

#### **Housing Warranties**

This provision has been set aside in recognition of the warranties and commitments relating to potential liabilities following the transfer of housing services in 2010/11. The provision reflects the costs likely to be incurred in future years.

## NOTES TO THE ACCOUNTS

### Redundancy

The provision has been set up to fund redundancy costs for agreements approved to leave in the next financial year in line with accounting regulations. A charge has been made to this year's individual revenue accounts, for the cost of these leaving.

### Waste

This provision has been set aside following the transfer of the landfill licence from Neath Port Talbot Waste Management Ltd to the Council on 31<sup>st</sup> March 2023. The site is in an aftercare phase and provision reflects the potential aftercare costs likely to be incurred in the future.

	Balance at 31st March 2023 £000	Utilised / Released in year £000	Transfers to Provision £000	Balance at 31st March 2024 £000	Short Term £000	Long Term £000
Insurance & MMI Scheme.	(3,043)	-	(713)	(3,756)	(1,314)	(2,442)
Housing Warranties.	(923)	-	-	(923)	-	(923)
Redundancy.	(73)	73	(129)	(129)	(129)	-
Waste Provision	0	-	(1,565)	(1,565)	-	(1,565)
<b>Total</b>	<b>(4,039)</b>	<b>73</b>	<b>(2,407)</b>	<b>(6,373)</b>	<b>(1,443)</b>	<b>(4,930)</b>

### 19. USABLE RESERVES

Movements in the Council's usable reserves are detailed in the movement in reserves statement and summarised below:

31st Mar 2023 £000		31st Mar 2024 £000
(90,950)	Earmarked and General Reserve Working Balance.	(74,100)
(17,348)	Unapplied Grants.	(13,863)
(5,640)	Usable Capital Receipts.	(5,440)
<b>(113,938)</b>	<b>Total</b>	<b>(93,403)</b>



## NOTES TO THE ACCOUNTS

### 20. UNUSABLE RESERVES

31st Mar 2023 £000		31st Mar 2024 £000
(215,278)	Revaluation Reserve.	(224,390)
(346,519)	Capital Adjustment Account.	(341,169)
-	Financial Instruments Adjustment Account.	-
51,620	Pensions Reserve.	53,800
(2)	Deferred Capital Receipts Reserve.	(2)
5,452	Accumulated Absences Account.	3,475
<b>(504,727)</b>	<b>Total</b>	<b>(508,286)</b>

#### Revaluation Reserve

The revaluation reserve contains the gains made by the Council arising from increases in the value of its property, plant and equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost,
- used in the provision of services and the gains are consumed through depreciation, or
- disposed of and the gains are realised.

The reserve contains only revaluation gains accumulated since 1<sup>st</sup> April 2007, the date that the reserve was created. Accumulated gains arising before that date are consolidated into the balance on the capital adjustment account.

2022/23		Revaluation Reserve	2023/24	
£000	£000		£000	£000
	(175,058)	<b>Balance at 1st April</b>		(215,278)
(54,299)		Upward Revaluation of Assets.	(17,925)	
7,970		Downward Revaluation of Assets and Impairment Losses Not Charged to the Surplus/Deficit on the Provision of Services.	3,717	
	(46,329)	Downward Revaluation of Assets and Impairment Losses Not Charged to the Surplus/Deficit on the Provision of Services.		(14,208)
5,991		Difference Between Fair Value Depreciation and Historical Cost Depreciation.	5,062	
118		Accumulated Gains on Assets Sold or Scrapped.	34	
	6,109	Amount Written Off to the Capital Adjustment Account.		5,096
	<b>(215,278)</b>	<b>Accumulated Gains on Assets Sold</b>		<b>(224,390)</b>

## NOTES TO THE ACCOUNTS

### Capital Adjustment Account

The capital adjustment account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction, or enhancement of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the comprehensive income and expenditure statement CIES (with reconciling postings from the revaluation reserve to convert fair value figures to a historical cost basis). The account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction, and enhancement.

The account also contains revaluation gains accumulated on property, plant and equipment before 1<sup>st</sup> April 2007, the date that the revaluation reserve was created to hold such gains. Note 6 provides details of the source of all the transactions posted to the account, apart from those involving the revaluation reserve.

2022/23		Capital Adjustment Account	2023/24	
£000	£000		£000	£000
	(352,950)	<b>Balance at 1st April</b>		(346,519)
		Reversal of Items Relating to Capital Expenditure Debited or Credited to the Comprehensive Income and Expenditure Statement.		
29,340		Charges for Depreciation and Impairment of Non Current Assets.	29,728	
4,809		Revaluation (Gains) / Losses on Property, Plant and Equipment.	(345)	
16,725		Revenue Expenditure Funded from Capital Under Statute.	17,587	
263		Non Current Assets Written Off on Disposal or Sale as Part of the (Gain)/Loss on Disposal to the Comprehensive Income and Expenditure Statement.	188	
	51,137 (6,109)	Adjusting Amounts Written Out of the Revaluation Reserve.		47,158 (5,096)
	(307,922)	Net Written out Amount of the Cost of Non Current Assets Consumed in the Year.		(304,457)
		Capital Financing Applied in the Year:		
(3,416)		Use of the Capital Receipts Reserve to Finance New Capital Expenditure.	(465)	
(21,196)		Application of Grants to Capital Financing from the Capital Grants Unapplied Account.	(22,682)	
(10,647)		Statutory Provision for the Financing of Capital Investment Charged Against the General Fund.	(11,447)	
(3,338)		Capital Expenditure Charged Against the General Fund.	(2,118)	
	(38,597)			(36,712)
	<b>(346,519)</b>			<b>(341,169)</b>

## NOTES TO THE ACCOUNTS

### Financial Instruments Adjustment Account

The financial instruments adjustment account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefiting from gains per statutory provisions. The Council uses the account to release premiums and discounts paid which were received on the early redemption of loans. Over time, the premiums are posted back to the general fund balance in accordance with statutory arrangements for spreading the effect on council tax.

During 2022/23 the Council took the decision to charge the remaining balance to the General Fund.

2022/23		Financial Instruments Adjustment Account	2023/24	
£000	£000		£000	£000
(1,321)	1,321	<b>Balance at 1st April</b>		-
		Proportion of Premiums Incurred in Previous Financial Years to be Charged Against the General Fund Balance in Accordance with Statutory Requirements.	-	
	(1,321)			-
	<b>0</b>	<b>Balance at 31st March</b>		<b>0</b>

### Pensions Reserve

The pensions reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post-employment benefits in the comprehensive income and expenditure statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pensions for which it is directly responsible. The debit balance on the pensions reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

2022/23 £000	Pension Reserve	2023/24 £000
449,770	<b>Balance at 1st April</b>	51,620
(426,870)	Actuarial (Gains) or Losses on Pensions Assets and Liabilities.	6,360
64,680	Reversal of Items Relating to Retirement Benefits Debited or Credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement.	29,000
(35,960)	Employer's Pensions Contributions and Direct Payments to Pensioners Payable in the Year.	(33,180)
<b>51,620</b>	<b>Balance at 31st March</b>	<b>53,800</b>

## NOTES TO THE ACCOUNTS

### Deferred Capital Receipts Reserve

The deferred capital receipts reserve holds the gains recognised on the disposal of non-current assets but for which cash settlement has yet to take place. Under statutory arrangements, the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the capital receipts reserve.

2022/23 £000	Deferred Capital Receipts Reserve	2023/24 £000
(3)	<b>Balance at 1st April</b>	(2)
1	Transfer of Deferred Sale Proceeds Credited as Part of the (Gain)/Loss on Disposal to the Comprehensive Income and Expenditure Statement.	-
<b>(2)</b>	<b>Balance at 31st March</b>	<b>(2)</b>

### Accumulated Absences Account

The accumulated absences account absorbs the differences that would otherwise arise on the general fund balance from accruing for compensated absences earned but not taken in the year, that is, annual leave entitlement carried forward at 31<sup>st</sup> March. Statutory arrangements require that the impact on the general fund balance is neutralised by transfers to or from the account.

2022/23		Accumulated Absences Account	2023/24	
£000	£000		£000	£000
(4,228)	4,228	<b>Balance at 1st April</b>	(5,452)	5,452
5,452		Settlement or Cancellation of Accrual made at the end of the Preceding Year.	3,475	
		Amounts Accrued at the end of the Current Year.		
	1,224	Amount by which Officer Remuneration Charged to the Comprehensive Income and Expenditure Statement on an Accruals Basis is Different from Remuneration Chargeable in the Year in Accordance with Statutory Requirements.		(1,977)
	<b>5,452</b>	<b>Balance at 31st March</b>		<b>3,475</b>

## NOTES TO THE ACCOUNTS

### 21. CASH FLOW STATEMENT – OPERATING ACTIVITIES

- a. Adjustments to net surplus or deficit on the provision of services for non-cash movements

2022/23 £000		2023/24 £000
29,340	Depreciation and Impairment on Non Current Assets.	29,728
4,809	Revaluation (Gains) / Losses on Property, Plant and Equipment.	(345)
239	(Increase)/Decrease in Long Term Debtors.	169
21,437	(Increase)/Decrease in Short Term Debtors.	12,941
3	(Increase)/Decrease in Inventories.	(26)
1,950	Increase/(Decrease) in Short Term Creditors.	9,987
540	Increase/(Decrease) in Long Term Creditors.	969
(174)	Increase/(Decrease) in Short Term Provisions.	360
327	Increase/(Decrease) in Long Term Provisions.	1,974
263	Amounts of Non Current Assets Written Off on Disposal or Sale as Part of the Gain/ Loss on Disposal to The Comprehensive Income And Expenditure Statement.	188
28,720	Increase/ (Decrease) in Pension Liability.	(4,180)
(40)	Finance Lease Interest.	(39)
10,048	Adjustment for Non Enhancing Spend Included in the Property Plant and Equipment Additions.	11,190
(408)	Other Non-Cash Items Charged to Net Surplus/Deficit on the Provision of Services.	32
<b>97,054</b>		<b>62,948</b>

- b. Adjustments for items included in the net surplus or deficit on the provision of services that are investing and financing activities

2022/23 £000		2023/24 £000
(354)	Proceeds from the Sale of Property, Plant and Equipment.	(265)
(17,613)	Other Receipts from Investing Activities.	(18,128)
<b>(17,967)</b>		<b>(18,393)</b>

### 22. CASH FLOW STATEMENT – INVESTING ACTIVITIES

2022/23 £000		2023/24 £000
(37,420)	Purchase of Property, Plant and Equipment.	(32,732)
(963,500)	Purchase of Short Term and Long Term Investments.	(718,600)
354	Proceeds from the Sale of Property, Plant and Equipment.	265
983,200	Proceeds from Short Term and Long Term Investments.	736,300
17,613	Other Receipts from Investing Activities.	18,128
<b>247</b>	<b>Net Cash Flows From Investing Activities</b>	<b>3,361</b>

## NOTES TO THE ACCOUNTS

### 23. CASH FLOW STATEMENT – FINANCING ACTIVITIES

2022/23 £000		2023/24 £000
14,040	Cash Receipts of Short and Long Term Borrowing.	563
(29,362)	Repayments of Short and Long Term Borrowing.	(25,838)
<b>(15,322)</b>	<b>Net Cash Flows from Financing Activities</b>	<b>(25,275)</b>

The financing activities relate to non-cash changes. The financing cash flows can be further split between short and long term borrowing as follows:

	Long Term £000	Short Term £000	Total £000
Cash Receipts	-	563	563
Repayments	12,838	13,000	25,838
<b>Net Cash Flows from Financing Activities</b>	<b>12,838</b>	<b>13,563</b>	<b>26,401</b>

### 24. AGENCY SERVICES

#### South Wales Trunk Road Agency (SWTRA)

The Council performs agency work on trunk roads in South and West Wales on behalf of the Welsh Government who fully reimburse the related expenditure. The financial activity relating to this contract is not included in the comprehensive income and expenditure statement.

#### Cost of Living and Ukrainian Support Schemes Agency Arrangements

The Council administers schemes on behalf of the Welsh Government and Central Government Departments as an Agency service to pay grants to individual recipients totalling £261,000. These sums are not reflected within the Councils Income and Expenditure but any debtors or creditors relating to these sums are included in the Balance Sheet in accordance with the accounting arrangements in relation to Agency arrangements.

Details of the grants treated in this manner are set out below:

2023/24	Expenditure £000	Income £000
Alternative Fuel Payment Scheme	110	110
Ukraine host payments £350/£500	132	132
Ukraine cash payments £200	2	2
Ukraine thank you payment top ups £150	17	17
	<b>261</b>	<b>261</b>

## NOTES TO THE ACCOUNTS

### 25. POOLED BUDGETS

#### Community Equipment Store – Health, Neath Port Talbot Council and the City and Country of Swansea

Neath Port Talbot Council is party to a pooled arrangement with the Swansea Bay University Health Board and the City and County of Swansea Council. This arrangement is led by the City and County of Swansea.

The agreement for this pool is that the host partner shall retain operational responsibility for any costs, expenses, or liabilities in excess of the pooled fund at any time during its existence, other than where these have been incurred with the express agreement of the partners. Where this agreement has been made, the partners are jointly responsible in the proportions of their respective contributions to the pool.

2022/23			2023/24	
£000	£000		£000	£000
(432)		Funding Provided to the Pooled Budget:		
(634)		Grant.	(326)	
(357)		City and County of Swansea.	(648)	
(1,309)		Neath and Port Talbot Council.	(364)	
		Swansea Bay University Health Board.	(1,488)	
	(2,732)	Total In Year Contributions.		(2,826)
	(200)	In Year Reserve Utilisation.		(700)
	(2,932)	Total Income		(3,526)
	3,420	Expenditure Met from the Pooled Budget:		3,873
	488	Net (Surplus)/Deficit Arising on the Pooled Budget During the Year.		347
	<b>0</b>	<b>Authority Share of the Net (Surplus) / Deficit Arising on the Pooled Budget</b>		<b>0</b>

#### Intermediate Care – Neath Port Talbot Council and Health

Neath Port Talbot Council is host to a pooled arrangement with the Health Board, which covers arrangements to plan and arrange provision of adult and older people's services.

The arrangement for this pool is that the partners shall be jointly responsible, in accordance with the funding agreement for any costs, claims, expenses or liabilities incurred in accordance with the terms of the pool agreement. Any underspend is either put into a ring-fenced reserve or distributed to partners as agreed by the partnership board. During 2023/24, the surplus was paid out in full.

## NOTES TO THE ACCOUNTS

2022/23			2023/24	
£000	£000		£000	£000
(2,892)		Funding Provided to the Pooled Budget:	(3,155)	
(3,162)		Neath and Port Talbot Council.	(4,213)	
	(6,054)	The Health Board.		
	5,861	Total Income		(7,368)
	(193)	Expenditure Met from the Pooled Budget:		6,699
		Net (Surplus)/Deficit Arising on the Pooled Budget During the Year.		(669)
	<b>0</b>	<b>Authority Share of the Net (Surplus) / Deficit Arising on the Pooled Budget</b>		<b>(122)</b>

### 26. MEMBERS REMUNERATION

The Council paid the following amounts to members of the Council during the year, including on-costs for national insurance and pensions.

2022/23		2023/24
£000		£000
1,601	Basic and Senior Salaries.	1,689
1	Expenses.	2
<b>1,602</b>	<b>Total</b>	<b>1,691</b>

### 27. OFFICERS REMUNERATION

The Council is required to provide details on a range of remuneration issues, such as the median remuneration for all employees compared to the Chief Executive, the amounts earned by senior officers, salary costs greater than £60,000 and the cost and number of any exit packages. As the effect of including voluntary aided schools is not material, the information prepared for the remuneration notes includes the staff employed at the voluntary aided faith schools in the area, which are:

- Alderman Davies Church in Wales Primary
- Bryncoch Church in Wales Primary
- St Therese's Catholic Primary
- St Joseph's Catholic Primary, Infants and Junior schools
- St Joseph's Comprehensive.

The Accounts and Audit Regulations (Wales) 2014 introduced the requirement for the statement of accounts to disclose the organisations pay multiple. This is the ratio of the highest paid employee, the Chief Executive and the median earnings across the organisation. In 2023/24 this ratio is 5.29 times the median remuneration of the organisation which is £28,770.



## NOTES TO THE ACCOUNTS

The remuneration paid to the Council's senior employees is as follows:

	2023/24			
	Salary, Fees and Allowances	Expenses Allowances	Employers Pension Contribution	Total
	£	£	£	£
<b>Chief Executive Karen Jones.</b>	152,296	-	24,329	176,625
<b>Director of Education, Leisure &amp; Lifelong Learning.</b>	120,768	-	25,724	146,492
<b>Director of Environment Nicola Pearce.</b>	126,424	142	26,928	153,494
<b>Director of Social Services, Health &amp; Housing Andrew Jarrett.</b>	126,424	-	26,928	153,352
<b>Director of Strategy &amp; Corporate Services.</b>	89,664	-	19,099	108,763
<b>Chief Finance Officer.</b>	100,412	-	21,388	121,800
<b>Chief Digital Officer.</b>	89,958	112	19,161	109,231
<b>Head of People &amp; Organisational Development.</b>	89,958	-	19,161	109,119
<b>Head of Legal Services.</b>	89,958	-	19,161	109,119

	2022/23			
	Salary, Fees and Allowances	Expenses Allowances	Employers Pension Contribution	Total
	£	£	£	£
<b>Chief Executive Karen Jones.</b>	143,770	-	-	143,770
<b>Director of Education, Leisure &amp; Lifelong Learning.</b>	113,954	-	23,133	137,087
<b>Director of Environment.</b>	119,416	-	24,241	143,657
<b>Director of Social Services, Health &amp; Housing.</b>	122,149	-	24,796	146,945
<b>Chief Finance Officer.</b>	94,503	-	19,184	113,687
<b>Chief Digital Officer.</b>	86,916	-	17,644	104,560
<b>Head of People &amp; Organisational Development.</b>	86,916	-	17,644	104,560
<b>Head of Legal Services.</b>	86,916	-	17,644	104,560

The Employers pension contribution of 21.3% (20.3% in 2022/23) excludes any deficit contribution to the Fund and represents the normal contribution required for the year. No contribution cost is included when an officer has left the employers pension scheme.

## NOTES TO THE ACCOUNTS

The Chief Executive opted out of the pension scheme between 31<sup>st</sup> January 2022 and 30<sup>th</sup> June 2023. The figures do not include any remuneration for the Chief Executive in her role as returning officer. The amount paid to the Chief Executive in 2023/24 was £495 (2022/23 was £6,980) which is based on rates defined by the respective election bodies and election expenses of £20 were reimbursed for 2023/24 (2022/23 NIL).

The Director of Strategy and Corporate Services was appointed on 26<sup>th</sup> June 2023. Since his appointment the Chief Digital Office, Head of People & Organisational Development and Head of Legal Services report to him and not the Chief Executive. Full year costs have been included in the Senior Employees table to avoid duplication with those advised to receive remuneration over £60,000.

The number of other staff employed by the Council, including teachers, receiving more than £60,000 remuneration for the year, excluding employer's pension contributions, is listed below, in bands of £5,000. The number being included is increasing each year due to annual pay awards.

Number of Employees 2022/23				Number of Employees 2023/24
65	£60,000	-	£64,999	59
37	£65,000	-	£69,999	45
18	£70,000	-	£74,999	35
18	£75,000	-	£79,999	19
6	£80,000	-	£84,999	15
7	£85,000	-	£89,999	18
3	£90,000	-	£94,999	1
3	£95,000	-	£99,999	-
2	£100,000	-	£104,999	4
1	£105,000	-	£109,999	1
1	£110,000	-	£114,999	4
<b>161</b>				<b>201</b>

As a result of a voluntary redundancy scheme in 2023/24, seven employees received remuneration above £60,000. These individuals were paid the following amount:

Number of Employees 2022/23				Number of Employees 2023/24
2	£60,000	-	£64,999	2
-	£65,000	-	£69,999	1
1	£70,000	-	£74,999	-
-	£90,000	-	£94,999	1
-	£115,000	-	£119,999	1
-	£130,000	-	£134,999	1
-	£135,000	-	£139,999	1
<b>3</b>				<b>7</b>

## NOTES TO THE ACCOUNTS

The Council continues to minimise compulsory redundancy as far as is possible by using alternatives such as voluntary redundancy and redeployment to alternative employment. Those who left under either voluntary or compulsory redundancy received redundancy payments in line with the Council's scheme and where eligible, accessed their pensions.

The numbers of exit packages with total cost per band and total cost of the compulsory and other redundancies are set out in the table below.

Exit Package cost band	Number of Compulsory Redundancies		Number of other Departures Agreed		Total Number of Exit Packages by Cost Band		Total Cost of Exit Packages in Each Band	
	2022/23	2023/24	2022/23	2023/24	2022/23	2023/24	2022/23 £000	2023/24 £000
£0 - £20,000	5	1	10	35	15	36	118	274
£20,001 - £40,000	1	-	4	9	5	9	132	262
£40,001 - £60,000	-	-	1	4	1	4	50	195
£60,001 - £80,000	-	-	-	2	-	2	-	149
£80,001 - £100,000	-	-	-	1	-	1	-	85
<b>Total</b>	<b>6</b>	<b>1</b>	<b>15</b>	<b>51</b>	<b>21</b>	<b>52</b>	<b>300</b>	<b>965</b>

### 28. EXTERNAL AUDIT COSTS

The Council has incurred the following costs in relation to the audit of the statement of accounts, certification of grant claims and statutory inspections provided by the Council's external auditors:

2022/23 £000		2023/24 £000
209	Fees Payable to Audit Wales for External Audit Services Carried Out by the Appointed Auditor for the Year.	222
108	Fees Payable to Audit Wales for Statutory Work Carried Out Under the Local Government Measure.	115
59	Fees Payable to Audit Wales for the Certification of Grant Claims and Returns for the Year.	63
<b>376</b>	<b>Total</b>	<b>400</b>

## NOTES TO THE ACCOUNTS

### 29. GRANT INCOME

The Council credited the following grants and contributions to the comprehensive income and expenditure statement:

2022/23 £000	Grant Income	2023/24 £000
	<b>Credited to Services</b>	
2,164	Post 16.	2,185
502	Youth.	215
2,794	Childcare Offer.	990
8,892	Children & Communities.	8,664
6,864	Regional Consortia School Improvement Grant (RCSIG).	7,004
7,707	Local Authority Education Grant.	9,172
6,495	Pupil Deprivation Grant.	6,812
351	Other Schools Grants.	241
497	Young Person Guarantee.	-
718	Early Years Integration Transformation.	718
-	Communities for Work.	1,708
4,035	Other Education Grants.	3,808
1,898	Concessionary Bus Fares.	1,760
1,841	Community Renewal Fund Grant.	-
538	Enabling Natural Resources and Well being.	1,178
1,718	Other Highways Grants.	3,094
1,337	Social Care Workforce Development.	1,049
4,115	Substance Misuse.	4,675
1,384	Homes for Ukraine.	1,130
842	Homelessness Phase 2 Funding.	1,298
2,234	Sustainable Social Services.	2,235
1,916	Other Social Services Grants.	2,931
561	Housing Benefit Administration.	561
38,069	Mandatory Rent Allowances.	38,933
3,055	General Capital Grant for Housing Expenditure.	3,655
341	Housing Energy Efficiency Grant.	281
6,693	Housing Support Grant.	6,704
3,194	Workways.	821
713	Sustainable Waste.	-
1,602	Other Services Grants.	2,276
2,685	COVID19 Grants.	-
<b>115,755</b>	<b>Total Grants Credited to Services</b>	<b>114,098</b>

## NOTES TO THE ACCOUNTS

2022/23 £000	Grant Income	2023/24 £000
	<b>Credited to Taxation and Non Specific Grant Income</b>	
206,151	Revenue Support Grant.	229,948
366	Regeneration and Town Centre Redevelopments.	695
651	21st Century Schools.	359
601	Local Transport Fund.	557
1,308	Safe Routes / Accident Reduction Measures.	1,910
-	Community Focused Schools.	10
623	Active Travel.	1,065
1	Flying Start.	-
68	Childcare Offer Capital Grant.	19
5,500	Additional Schools Funding.	244
455	HWB - Education Technology Grant.	440
2,479	Drainage.	2,167
-	Levelling Up Fund.	1,679
949	Other Capital Grants.	4,289
<b>219,152</b>	<b>Total Grants Credited to Taxation and Non Specific Grant Income</b>	<b>243,382</b>
<b>334,907</b>	<b>Total Grant Income</b>	<b>357,480</b>

### 30. RELATED PARTIES

The Council is required to disclose material transactions with related parties – bodies or individuals that have the potential to control or influence the Council or to be controlled or influenced by the Council. Disclosure of these transactions allows readers to assess the extent to which the Council might have been constrained in its ability to operate independently or might have secured the ability to limit another party's ability to bargain freely with the Council.

#### Members

Members of the Council have direct control over the Council's financial and operating policies. The total paid to members in 2023/24, including on-costs, is shown in note 26.

Under the code of conduct incorporated in the Council's Constitution, members are required to record in the register of members interests any financial and other personal interests, together with any gift, hospitality, material interest or advantage. The register is open to inspection by the public and is available on an individual member basis on the Council Website.

Members of the Council serve on numerous outside bodies some of which either receive funding from the Council or issue levies and precepts to be paid by the Council. These payments are made with proper consideration of declarations of interest and relevant members do not take part in any discussion or decision relating to the grants.

# NOTES TO THE ACCOUNTS

## Officers

The Head of Legal Services is an unpaid shareholder representative on behalf of the Council with Neath Port Talbot Waste Management Ltd; the company is in the process of being dissolved.

The Chief Executive was the Chief Executive for South West Wales Corporate Joint Committee (CJC) until 31<sup>st</sup> October 2023. The Head of Legal Services is the Monitoring Officer; the Council is reimbursed by the CJC for costs.

Under the Employees' Code of Conduct, officers are required to declare potential conflicts of interest arising from employment arrangements together with gifts or hospitality received. Several Senior Officers benefited from gifts and hospitality during 2023/24 none of which were material or deemed to be a conflict of interest.

## Central Government

Central government has significant influence over the general operations of the Council – it is responsible for providing the statutory framework, within which the Council operates, provides the majority of its funding in the form of grants and prescribes the terms of many of the transactions that the Council has with other parties, such as council tax bills and housing benefits. Grants and contributions received from government departments are set out in the notes 5 and 29.

## Entities Significantly Influenced by the Council

### Swansea Bay City Deal

The Swansea Bay City Deal is a £1.3bn investment in 9 major projects across the Swansea Bay City Region – which is made up of Carmarthenshire, Neath Port Talbot, Pembrokeshire, and Swansea.

The Swansea Bay City Deal is being led by the four regional local authorities through a Joint Committee Agreement, together with non-voting partners - Swansea Bay and Hywel Dda University Health Boards, Swansea University, the University of Wales Trinity Saint David.

The Head of Legal is the monitoring officer and cost of £21,000 for Democratic Services in respect of the Joint Scrutiny Committee were recharged for 2023/24.

The two projects for Neath Port Talbot Council are Supporting Innovation and Low Carbon Growth and Homes as Power Stations.

# NOTES TO THE ACCOUNTS

## **Celtic Leisure**

The Council has a contract with Celtic Leisure (a company limited by guarantee) to manage its indoor leisure activities and the Gwyn Hall. Following negotiations with the Council the Trustees have agreed to surrender the contract prior to the Trust commencing liquidation procedures. The Council has agreed to provide the Trust with funding to meet its obligations until the date of the completion of the contract and in respect of the planned liquidation.

A decision was taken by Cabinet on 1<sup>st</sup> February 2022 to insource indoor leisure activities and arrangements will continue to develop in that regard. The indemnity agreement that the Council has with Celtic Leisure remains in place until the insourcing is complete.

The Council pays Celtic Leisure an annual management fee to run the service (excluding the structural maintenance of buildings) which for 2023/24 was £3.469m (£2.839m in 2022/23). There was £106,000 (£93,000 in 2022/23) balance owed by Celtic Leisure to the Council on 31<sup>st</sup> March 2024.

## **South West Wales Corporate Joint Committee**

Formally constituted in January 2022, the Corporate Joint Committee for South West Wales covers the local authority areas of Carmarthenshire, Neath Port Talbot, Pembrokeshire and Swansea. The Committee will improve the regional planning, co-ordination and delivery of transport, land use planning, economic development, and energy.

The Corporate Joint Committee has been created by the Local Government and Elections (Wales) Act 2021 and is made up of representatives from the four Councils as well as Bannau Bryncheniog and the Pembrokeshire Coast National Park Authority.

Neath Port Talbot Council commits a sum by way of a levy, £126,022 for 2023/24 (£117,384 for 2022/23), and are reimbursed for officer time associated with the governance arrangements of the Corporate Joint Committee. Service Level Agreements are in place between the Corporate Joint Committee and the respective public bodies for service delivery.

## NOTES TO THE ACCOUNTS

### 31. CAPITAL EXPENDITURE AND CAPITAL FINANCING

The total amount of capital expenditure incurred in the year is shown in the table below, together with the resources that have been used to finance it.

2022/23 £000		2023/24 £000
37,420	<b>Capital Investment</b>	32,732
6,677	Property, Plant and Equipment.	6,397
	Revenue Expenditure Funded from Capital Under Statute.	
<b>44,097</b>		<b>39,129</b>
	<b>Sources of Finance</b>	
(3,416)	Capital Receipts.	(465)
(21,196)	Government Grants and Other Contributions.	(22,682)
	Sums Set Aside from Revenue:	
(3,338)	Direct Revenue Contributions and Reserves.	(2,118)
(16,147)	Loans.	(13,864)
<b>(44,097)</b>		<b>(39,129)</b>

As at 31<sup>st</sup> March 2024, the Authority has entered into a number of contracts for the construction of Property, Plant and Equipment. The budgeted cost of these commitments for 2024/25 and future years are shown in the table below.

The major commitments are:

Major Capital Commitments	2024/25 £000	Future £000	Total £000
Education Demountable Units	425	-	425
Pontardawe Arts Centre Cinema	1,506	-	1,506
Rock Street Construction	125	-	125
Coal Tip Safety - Dyffryn Rhondda	4,014	-	4,014
	<b>6,070</b>	<b>0</b>	<b>6,070</b>

Where Capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the capital financing requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed.

2022/23 £000		2023/24 £000
<b>(349,573)</b>	<b>Opening Capital Financing Requirement</b>	<b>(355,073)</b>
(4,433)	Increase in Underlying Need to Borrow (Supported by Government Financial Assistance).	(4,426)
(11,714)	Increase in Underlying Need to Borrow (Unsupported by Government Financial Assistance).	(9,439)
10,647	Minimum Revenue Provision and Prudential Borrowing.	11,447
<b>(355,073)</b>	<b>Closing Capital Financing Requirement</b>	<b>(357,491)</b>



## NOTES TO THE ACCOUNTS

### 32. SERVICE CONCESSION

On 1<sup>st</sup> April 2012, the Council entered into a service concession arrangement with Tai Gwalia CYF to take over and operate the Council's long-term care and short term respite care homes. As part of this arrangement, the Council transferred its existing care homes to Tai Gwalia CYF who have constructed two new residential care homes, Plas Bryn Rhosyn in Neath and Llys Y Seren in Port Talbot, on land owned by the Council. This arrangement is in place until 2037.

The agreement included the construction of two residential care homes with a commitment that the Council will purchase a guaranteed number of beds for the duration of the contract. The contract includes a series of events which could trigger termination of the contract. At the end of the contract the assets transfer into the ownership of the Council for no additional charge. The Council carries the non-current assets used under the contract on the balance sheet as service concession assets.

The following table shows the payments to be made under the service concession:

	<b>Payment for Services £000</b>	<b>Reimburse Capital Expenditure £000</b>	<b>Interest £000</b>	<b>Total £000</b>
Payable:				
Within 1 year	4,300	115	138	4,553
Within 2 to 5 years	15,008	535	474	16,017
Within 6 to 10 years	16,022	880	382	17,284
Within 11 to 15 years	9,613	672	86	10,371
<b>Total</b>	<b>44,943</b>	<b>2,202</b>	<b>1,080</b>	<b>48,225</b>

The future service liability for reimbursing capital expenditure is:

<b>2022/23 £000</b>		<b>2023/24 £000</b>
2,412	Balance Outstanding at 1st April.	2,310
(102)	Payments During the Year.	(108)
<b>2,310</b>	<b>Balance outstanding at 31st March</b>	<b>2,202</b>

## NOTES TO THE ACCOUNTS

### 33. LEASES

#### Council as Lessee

##### Finance Leases

The Council has one finance lease recognised in its balance sheet.

31st Mar 2023 £000		31st Mar 2024 £000
3,744	Other Land and Buildings - Asset Value.	3,745

The Council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Council and finance costs that will be payable by the Council in future years, while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

31st Mar 2023 £000		31st Mar 2024 £000
	<b>Finance Lease Liabilities</b>	
13	Current.	13
819	Non Current.	805
714	Finance Lease Costs Payable in Future Years.	676
<b>1,546</b>	<b>Minimum Lease Payments</b>	<b>1,494</b>

These minimum lease payments will be payable over the following periods:

Minimum Lease Payments	Finance Lease Liabilities		Minimum Lease Payments	Finance Lease Liabilities
31st Mar 2023 £000	31st Mar 2023 £000		31st Mar 2024 £000	31st Mar 2024 £000
52	13	Not Later than One Year.	52	13
206	57	Between 1 and 5 Years.	206	59
1,288	762	Later than 5 Years.	1,236	746
<b>1,546</b>	<b>832</b>		<b>1,494</b>	<b>818</b>

#### Council as Lessor

##### Operating Lease

The Council currently leases out property under operating lease agreements ranging from indoor market units to shops, clubs, land, etc.

The lease income received in 2023/24 was £1.194m (2022/23 was £1.299m). The leases are short term by nature and future income streams will be affected by external factors, most noticeably economic conditions and therefore cannot be estimated with certainty.

## NOTES TO THE ACCOUNTS

### 34. PENSION SCHEMES ACCOUNTED FOR AS DEFINED CONTRIBUTION SCHEMES

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by Teachers' Pensions on behalf of the Department for Education. The Scheme provides teachers with specified benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The Scheme is a multi-employer defined benefit scheme. The Scheme is unfunded, and the Department for Education uses a notional fund as the basis for calculating the employers' contribution rate paid by local authorities. Valuations of the notional fund are undertaken every four years.

The Council is not able to identify its share of underlying financial position and performance of the Scheme with sufficient reliability for accounting purposes. For the purposes of this statement of accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2023/24 the Council paid £13.5m (£12.7m in 2022/23) to Teachers' Pensions in respect of teachers' retirement benefits, based on a 23.68% which has been the effective rate from 1<sup>st</sup> September 2019.

The Council is responsible for the costs of any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a discretionary basis within the defined benefit detailed in note 35.

The Council is not liable to the scheme for any other entities' obligations under the plan.

### 35. DEFINED BENEFIT PENSION SCHEMES

#### Participation in Pension Schemes

As part of the terms and conditions of employment of its officers, the Council makes contributions towards the cost of post-employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments (for those benefits) and to disclose them at the time that employees earn their future entitlement.

The Council participates in two post-employment schemes:

- the Local Government Pension Scheme, administered locally by the City and County of Swansea. This is a funded defined benefit final salary scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pensions' liabilities with investment assets.
- arrangements for the award of discretionary post-retirement benefits upon early retirement – this is an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. However, there is no investment assets built up to meet these pensions' liabilities, and cash has to be generated to meet actual pension payments as they eventually fall due.

## NOTES TO THE ACCOUNTS

The City and County of Swansea Pension Fund is operated under the regulatory framework for the Local Government Pension Scheme and the governance of the scheme is the responsibility of the pensions committee of the City and County of Swansea Council. Policy is determined in accordance with the pension fund regulations. The investment managers of the fund are appointed by the committee and the committee consist of the Director of Finance, Council members and independent investment advisers.

The principal risks to the Council of the scheme are the longevity assumptions, statutory changes to the scheme, structural changes to the scheme, (i.e. large-scale withdrawals from the scheme), changes to inflation, bond yields and the performance of the equity investments held by the scheme. These are mitigated to a certain extent by the statutory requirements to charge to the general fund the amounts required by statute.

### **Discretionary Post–Retirement Benefits**

Discretionary post-retirement benefits on early retirement are an unfunded defined benefit arrangement, under which liabilities are recognised when awards are made. There are no plan assets built up to meet these pension liabilities.

### **Transactions Relating to Post-Employment Benefits**

The cost of retirement benefits is recognised in the reported cost of services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the cash payable in the year, so the real cost of post-employment/retirement benefits is reversed out of the general fund via the movement in reserves statement.

### **McCloud**

The Local Government Pension Scheme Regulations covering the McCloud remedy has been concluded. The net pension liability reported in the accounts includes the liability related to the McCloud judgement.

### **Virgin Media Case**

In June 2023 the High Court found that changes to member benefits in contracted out defined benefit pension schemes between 1996 and 2016 required an actuarial certificate in line with section 37 of the Pension Schemes Act 1993 and that changes without this certification are to be considered void. This requirement applies to past service rights and future service rights, and to changes to the detriment or benefit of scheme members. An appeal in June 2024 was dismissed. The Government Actuary's Department is reviewing the scheme changes to confirm whether actuarial certificates are available. Due to the time periods covered, it is unclear how long this review process will take.

Due to the uncertainty over whether there is a liability, and where there is, the current lack of information about the timing and value of the liability. The Pension Liability included within the accounts does not include an adjustment for the Virgin Media Case.

## NOTES TO THE ACCOUNTS

### Actuarial Valuation

The pension fund liability disclosed in the balance sheet is the total projected surplus or deficit that exists over the expected life of the fund. This surplus or deficit changes on an annual basis dependent on the performance of investments and the actuarial assumptions that are made in terms of current pensioners, deferred pensioners, and current employees.

The fund is subject to a 3 yearly actuarial valuation which assesses the then state of the pension fund and advises the various admitted bodies on the appropriate rate of employers' contributions that needs to be made in order to restore the fund to a balanced position over a period of time. The contribution rate used in 2023/24 relates to the valuation undertaken on 31st March 2022.

The effect of allowing for this is shown in the 'Actuarial (gains) / losses due to liability experience' and the 'Return on plan assets (in excess of)/below that recognised in net interest' and is reflected in the balance sheet position. The demographic assumptions have also been updated to reflect those of the 2022 valuation. These changes have had a positive effect on the balance sheet position.

### Surplus Recognition and Additional Liability

The defined benefit Pension Scheme has a net pension asset at the accounting date. The Actuary has calculated the maximum economic benefit that can be recognised in the accounts (referred to as the asset ceiling) calculated in accordance with IFRIC 14. As the asset ceiling is below the net pension asset, the net pension asset has been restricted to the asset ceiling.

The Council is currently paying deficit contribution. IFRIC 14 requires recognition of an additional liability with the current year's accounts due to the obligation to pay deficit contributions in the future under a minimum funding requirement. The additional liability is equal to the value of the future deficit contributions that cannot be recognised as a net pension asset after they have been paid into the Fund (i.e. they would have no economic benefit to the Council).

## NOTES TO THE ACCOUNTS

### Pensions Assets and Liabilities Recognised in the Balance Sheet

The amount included in the balance sheet arising from the Council's obligation in respect of its defined benefits plan is as follows:

Local Government Pension Scheme	Discretionary Benefits Arrangement		Local Government Pension Scheme	Discretionary Benefits Arrangement
2022/23 £m	2022/23 £m		2023/24 £m	2023/24 £m
(960.14)	(26.46)	Present Value of the Defined Benefit Obligation. Fair Value of Plan Assets. Unrecognised Asset. Additional liability due to minimum funding requirement.	(965.68)	(23.85)
934.98			1,069.54 (103.86) (29.95)	
<b>(25.16)</b>	<b>(26.46)</b>	<b>Additional liability due to minimum funding requirement.</b>	<b>(29.95)</b>	<b>(23.85)</b>

The transactions made in the comprehensive income and expenditure statement and the general fund balance via the movement in reserves statement during the year are disclosed in the following table.

## NOTES TO THE ACCOUNTS

Local Government Pension Scheme	Discretionary Benefits Arrangements		Local Government Pension Scheme	Discretionary Benefits Arrangements
2022/23			2023/24	
£m	£m		£m	£m
		<b>Comprehensive Income and Expenditure Statement (CIES)</b>		
		<b>Cost of Services:</b>		
52.99	-	Current Service Cost.	27.24	-
0.02	-	Past Service Costs.	0.10	-
		<b>Financing and Investment Income and Expenditure</b>		
10.88	0.79	Net Interest Expense.	0.47	1.19
<b>63.89</b>	<b>0.79</b>	<b>Total Post-Employment Benefit Charged to the Surplus or Deficit on the Provision of Services.</b>	<b>27.81</b>	<b>1.19</b>
		<b>Other Post-Employed Benefit Charged to the Comprehensive Income and Expenditure Statement</b>		
		<b>Remeasurement of the Net Defined Benefit Liability Comprising:</b>		
12.24	-	Return on Plan Assets (excluding the amount included in the net interest expense).	(88.38)	-
13.71	(0.33)	Actuarial Gains and Losses Arising on:	(15.07)	(0.61)
(521.52)	(4.71)	Changes in Demographic Assumptions.	(34.19)	(0.33)
71.10	2.64	Changes in Financial Assumptions.	11.62	(0.49)
-	-	Liability Experience.	103.86	-
-	-	Restriction of Surplus.	29.95	-
		Minimum Funding Requirement.		
<b>(424.47)</b>	<b>(2.40)</b>	<b>Total Amount Recognised in Other Comprehensive Income.</b>	<b>7.79</b>	<b>(1.43)</b>
<b>(360.58)</b>	<b>(1.61)</b>	<b>Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement.</b>	<b>35.60</b>	<b>(0.24)</b>
		<b>Movement in Reserves Statement</b>		
<b>360.58</b>	<b>1.61</b>	Reversal of Net Charges Made to the Surplus or Deficit for the Provision of Services for Post Employment Benefits in Accordance with the Code.	<b>(35.60)</b>	<b>0.24</b>
		<b>Actual Amount Charged Against the General Fund Balance for Pensions in the</b>		
33.55	-	Employers' Contributions Payable to Scheme.	30.81	-
-	2.41	Retirement Benefit Payable to Pensioners.	-	2.37

## NOTES TO THE ACCOUNTS

### Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation).

Funded Liabilities: Local Government Pension	Unfunded Liabilities: Discretionary Benefits		Funded Liabilities: Local Government Pension	Unfunded Liabilities: Discretionary Benefits
2022/23 £m	2022/23 £m		2023/24 £m	2023/24 £m
(1,330.69)	(30.48)	Opening Balance at 1st April	(960.14)	(26.46)
(52.99)	-	Current Service Cost.	(27.24)	-
(35.64)	(0.79)	Interest cost.	(44.48)	(1.19)
(8.04)	-	Contributions from Scheme Participants.	(8.78)	-
(13.71)	0.33	Remeasurement Gains and (Losses): Actuarial Gains/Losses Arising from Changes in Demographic Assumptions.	15.07	0.61
521.52	4.71	Actuarial Gains/Losses Arising from Changes in Financial Assumptions.	34.19	0.33
(71.10)	(2.64)	Actuarial Gains and Losses Due to Liability Experience.	(11.62)	0.49
(0.02)	-	Past Service Cost.	(0.10)	-
30.53	2.41	Benefits Paid.	37.42	2.37
<b>(960.14)</b>	<b>(26.46)</b>	<b>Closing Balance at 31st March</b>	<b>(965.68)</b>	<b>(23.85)</b>

### Reconciliation of the Movements in the Fair Value of the Scheme (Plan) Assets.

2022/23 £m		2023/24 £m
911.40	Opening Fair Value of Scheme Assets	934.98
24.76	Interest Income on assets.	44.01
(12.24)	Remeasurement Gains/(Losses): The Return on Plan Assets, Excluding the Amount Included in the Net Interest Expense.	88.38
33.55	Contributions by the Employer.	30.81
8.04	Contributions from Employees into the Scheme.	8.78
(30.53)	Benefits Paid.	(37.42)
<b>934.98</b>	<b>Closing Fair Value of Scheme Assets</b>	<b>1,069.54</b>



# NOTES TO THE ACCOUNTS

## Local Government Pension Scheme Assets for Neath Port Talbot

Estimated 2022/23	Final 2022/23	Fair value of Scheme Assets	Estimated 2023/24
£'000	£'000		£'000
5,098	5,096	Cash and Cash Equivalents	5,684
-	-	Pooled Equity Investment Vehicles:	-
596,910	596,772	UK	-
<b>596,910</b>	<b>596,772</b>	Global	683,503
32,279	32,270	Property	30,652
40,701	40,691	Fixed Interest:	44,237
8,932	8,930	Fixed Interest	8,522
<b>49,633</b>	<b>49,621</b>	Index-Linked	<b>52,759</b>
19,752	19,747	Hedge Funds	21,519
68,998	68,982	Private Equity	78,782
34,444	34,580	Infrastructure	49,822
22,473	22,578	Private Debt	25,915
7,347	7,310	Residential Housing	10,953
43	44	Timberland & Farmland	25,115
3,708	3,707	Derivatives	3,100
32,965	32,957	Trade Finance	35,400
60,442	60,428	Global Bond Funds	45,746
1	1	Cash - Dividends Due	38
887	887	Net Current Assets	552
<b>934,980</b>	<b>934,980</b>	<b>Total Assets</b>	<b>1,069,540</b>

The three segregated equity funds with JP Morgan, Aberdeen and Schroders UK were transitioned in January 2019 to the Wales Pension Partnership Global Opportunities Fund, a Pooled Equity Investment Vehicle.

The following investments represented more than 5% of the Fund's net assets;

Neath Port Talbot Share 2022/23			Neath Port Talbot Share 2023/24	
Value of Net Assets £000	Proportion of Net %		Value of Net Assets £000	Proportion of Net %
185,164	19.8	Blackrock ACS Low Carbon Tracker Fund.	211,879	19.8
397,207	42.5	WPP Global Opportunities	382,784	35.8
-	-	WPP Sustainable Active Equity	73,566	6.9
48,396	5.2	Harbour Vest - Private Equity Fund.	-	-
52,884	5.7	T Rowe - Global Bond Fund.	-	-

### Basis for Estimating Assets and Liabilities

## NOTES TO THE ACCOUNTS

Liabilities have been assessed on an actuarial basis using the projected unit credit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. Both the Local Government Pension Scheme and discretionary benefits liabilities have been assessed by AON Hewitt Ltd, an independent firm of actuaries, estimates for the Fund being based on the latest full valuation of the scheme as at 31<sup>st</sup> March 2022.

The significant assumptions used by the actuary have been:

Local Government Pension Scheme	Discretionary Benefit Arrangements		Local Government Pension Scheme	Discretionary Benefit Arrangements
2022/23			2023/24	
		<b>Mortality Assumptions:</b>		
		Longevity at 65 for Current Pensioners:		
22.2	22.2	Men.	21.7	21.7
24.7	24.7	Women.	24.3	24.3
		Longevity at 65 for Future Pensioners:		
22.9	-	Men.	22.4	-
25.8	-	Women.	25.3	-
		<b>Rate of Inflation:</b>		
2.7%	2.7%	Consumer Price Index (CPI).	2.6%	2.6%
4.2%	-	Rate of Increase in Salaries.	4.1%	-
2.7%	2.7%	Rate of Increase in Pensions.	2.6%	2.6%
4.7%	4.7%	Rate for Discounting Scheme	4.8%	4.8%

### Sensitivity Analysis

The estimation of the defined benefit obligations is sensitive to the actuarial assumptions set out in the table above. The approximate impact of changing the key assumptions on the present value of the funded defined benefit obligation as at 31<sup>st</sup> March 2023 and the projected service cost for the year ending 31<sup>st</sup> March 2024 is set out below:

## NOTES TO THE ACCOUNTS

### Discount Rate Assumption

Adjustment to Discount Rate.	+0.1% p.a.	-0.1% p.a.
Present Value of Total Obligation (£m's).	949.26	982.10
% Change in Present Value of Total Obligation.	-1.7%	1.7%
Projected Service Cost (£m's).	24.80	26.95
Approximate % Change in Projected Service Cost.	-4.1%	4.2%

### Rate of General Increase in Salaries

Adjustment to Salary Increase Rate.	+0.1% p.a.	-0.1% p.a.
Present Value of Total Obligation (£m's).	967.61	963.75
% Change in Present Value of Total Obligation.	0.2%	-0.2%
Projected Service Cost (£m's).	25.86	25.86
Approximate % Change in Projected Service Cost.	0.0%	0.0%

### Rate of Increase to Pensions in Payment and Deferred and Rate of Revaluation of Pension Accounts Assumption

Adjustment to pension increase rate.	+0.1% p.a.	-0.1% p.a.
Present Value of Total Obligation (£m's).	980.17	951.19
% Change in Present Value of Total Obligation.	1.5%	-1.5%
Projected Service Cost (£m's).	26.95	24.80
Approximate % Change in Projected Service Cost.	4.2%	-4.1%

### Post Retirement Mortality Assumption

Adjustment to mortality age rating assumption.	-1 year	+1 year
Present Value of Total Obligation (£m's).	991.75	939.61
% Change in Present Value of Total Obligation.	2.7%	-2.7%
Projected Service Cost (£m's).	26.79	24.90
Approximate % Change in Projected Service Cost.	3.6%	-3.7%

### Asset Liability Matching Strategy (ALM)

The pension committee of the City and County of Swansea has agreed to an asset and liability matching strategy (ALM) that matches, to the extent possible, the types of assets invested to the liabilities in the defined benefit obligation. The fund has matched assets to the pensions' obligations by investing in long-term fixed interest securities and index linked gilt edged investment with maturities that match the benefits payments as they fall due. This is balanced with a need to maintain the liquidity of the fund to ensure that it is able to make current payments.

### Impact on the Council's Cash Flows

The objectives of the scheme are to keep employers' contributions at as constant a rate as possible. The City and County of Swansea has agreed a strategy with the scheme's actuary to achieve a funding level of 100% over 25 years. Funding levels are monitored on an annual basis.

The last triennial valuation was as at 31st March 2022.

The scheme will need to take account of the national changes to the scheme under the Public Pensions Services Act 2013. Under the Act, the Local Government Pension Scheme in England and Wales and the other main existing public service schemes may not provide benefits in relation to service after 31st March 2014. The Act provides for scheme regulations to be made within a common framework, to

## NOTES TO THE ACCOUNTS

establish new career average revalued earnings schemes to pay pensions and other benefits to certain public servants.

The Council expects to pay £31.97m contributions to the scheme in 2024/25. Expected payments to beneficiaries of the discretionary benefits schemes in the year to 31<sup>st</sup> March 2025 are £0.97m for the LGPS Scheme and £1.56m for Teachers.

### 36. DISCLOSURE OF NATURE AND EXTENT OF RISK ARISING FROM FINANCIAL INSTRUMENTS

#### Key Risks

The Council's activities expose it to a variety of financial risks. The key risks are:

- Credit risk            The possibility that other parties might fail to pay amounts due to the Council
- Liquidity risk        The possibility that the Council might not have funds available to meet its commitments to make payments
- Market risk            The possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

#### Overall Procedures for Managing Risk

The Council's overall risk management procedures focus on the unpredictability of financial markets and are structured to implement suitable controls to minimise these risks. Risk management is carried out by a central treasury team, under policies approved by Council in the treasury management strategy, annual investment strategy, capital strategy and minimum revenue policy report. The full report can be accessed on the Council's web site.

#### Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the annual investment strategy, which is available on the Council website.

The key areas of the investment strategy in relation to minimum criteria for investment counterparties and investment limits are included within the Council Annual Investment Strategy.

The Council's maximum exposure to credit risk in relation to its investments in individual banks and building societies cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. A minimal risk of irrecoverability applies to all of the Council's deposits and by adopting stringent investment criteria this risk continues to be minimised.

## NOTES TO THE ACCOUNTS

No breaches of the Council's counterparty criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits and bonds.

The Council does not allow credit for its trade debtors. The following analysis shows the age profile of the due amounts:

31st Mar 2023 £000		31st Mar 2024 £000
4,320	Current - Up to One Month.	2,818
727	One to Three Months.	3,381
742	Three to Six months.	1,193
771	Six Months to One Year.	1,206
2,165	More than One Year.	2,739
<b>8,725</b>	<b>Total</b>	<b>11,337</b>

### Liquidity Risk

The Council has a comprehensive cash flow management system that seeks to ensure that cash is available as needed. If unexpected movements happen, the Council has ready access to borrowings from the money and the Public Works Loan Board. There is no significant risk that it will be unable to raise finances to meet its commitments under financial instruments.

### Refinancing and Maturity Risk

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer-term financial liabilities and longer term financial assets.

The approved treasury indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters.

The maturity analysis of financial liabilities (excluding interest) is as follows:

31st Mar 2023 £000		31st Mar 2024 £000
(20,436)	Less than 1 Year.	(7,767)
(5,606)	Between 1 and 2 Years.	(1,194)
(2,009)	Between 2 and 5 Years.	(1,009)
(22,313)	Between 5 and 10 Years.	(29,240)
(244,831)	More than 10 Years.	(230,710)
<b>(295,195)</b>	<b>Total</b>	<b>(269,920)</b>

# NOTES TO THE ACCOUNTS

## Market Risk

### Interest Rate Risk

The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates – the interest expense charged to the surplus or deficit on the provision of services will rise;
- Borrowings at fixed rates – the fair value of the liabilities borrowing will fall;
- Investments at variable rates – the interest income credited to the surplus or deficit on the provision of services will rise;
- Investments at fixed rates – the fair value of the assets will fall.

Borrowings are not carried at fair value on the balance sheet, so nominal gains and losses on fixed rate borrowings would not impact on the surplus or deficit on the provision of services or other comprehensive income and expenditure. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the surplus or deficit on the provision of services and affect the general fund balance.

The Council has a number of strategies for managing interest rate risk. The annual treasury management strategy draws together Council's prudential and treasury indicators and its expected treasury operations, including an expectation of interest rate movements. This strategy is used to set a treasury indicator which provides maximum limits for fixed and variable interest rate exposure. The central treasury team will monitor the market and interest rate forecasts during the year and adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rates borrowing would be postponed.

If there were a fluctuation of 1% in the interest rates (with all other variables held constant) the financial effect at 31<sup>st</sup> March would be:

	<b>31st Mar 2024 £000</b>
Increase/Decrease in Interest Received and Credited to the Comprehensive Income and Expenditure Statement.	245
Increase/Decrease in External Interest Payable and Debited to the Comprehensive Income and Expenditure Statement.	2,663

### Price Risk

The Council does not invest in equity shares or marketable bonds.

## NOTES TO THE ACCOUNTS

### 37. LOCAL TAXATION

#### Council Tax

Council tax is the current form of local taxation for domestic properties. All domestic properties are placed into one of nine valuation bands according to their open market value at 1<sup>st</sup> April 2003. The average amount of council tax for a property in Band D in 2023/24 was £2,112. This was calculated by dividing the amount of council tax required by Neath Port Talbot Council, each community council, and the South Wales Police Authority by the council tax base of 48,808 (which is the number of properties we collect council tax from, adjusted by discounts etc., and converted to the equivalent number of band d properties). The amounts for properties in other bands are calculated by multiplying the band d figure by the relevant multiplier in the table below:

Band	A	B	C	D	E	F	G	H	I	Total
Multiplier	6/9	7/9	8/9	9/9	11/9	13/9	15/9	18/9	21/9	
Number of Chargeable Dwellings	13,258	26,403	11,377	7,134	4,401	1,357	525	92	15	64,562

#### Significant Precepts or Demands

An element of the council tax bill relates to funding which is paid over to other organisations. The main demands and precepts were:

Town or Community Councils	2023/24 £000
Blaengwrach	53
Blaenhonddan	252
Briton Ferry	218
Cilybebyll	115
Clyne and Melincourt	29
Coedffranc	449
Crynant	60
Cwmllynfell	43
Dyffryn Clydach	62
Glynneath	216
Gwaencaegurwen	113
Neath	401
Onllwyn	28
Pelenna	43
Pontardawe	234
Resolven	62
Seven Sisters	56
Tonna	49
Ystalyfera	96
	<b>2,579</b>
<b>Other Levies and Demands</b>	
Police and Crime Commission for South Wales	15,837
Mid and West Wales Fire and Rescue Authority	9,923
	<b>25,760</b>

# NOTES TO THE ACCOUNTS

## Business Rates

Non-domestic rates are calculated by multiplying a property's rateable value by the rating multiplier (or rate in the pound). Rateable values are determined by the Valuation Office Agency and the multiplier is set by the Welsh Government. The multiplier for 2023/24 was 53.5p (2022/23 53.5p). The Council is responsible for collecting rates due from businesses in its area but pays the proceeds into the NNDR pool administered by the Welsh Government. The Welsh Government redistributes the sums payable back to local authorities on the basis of a fixed amount per head of population.

In 2023/24, the total non-domestic rateable value at the year-end was £105.399m (2022/23 £103.264m).

## 38. ANNUAL GOVERNANCE STATEMENT

The Council is required by statute to provide an Annual Governance Statement that covers all significant corporate systems, processing, and controls, spanning the whole range of its activities. It is signed by the Council's Leader and Chief Executive and approved by Cabinet.



# The report of the Auditor General for Wales to the Members of Neath Port Talbot County Borough Council

## Opinion on financial statements

I have audited the financial statements of Neath Port Talbot County Borough Council for the year ended 31 March 2024 under the Public Audit (Wales) Act 2004.

Neath Port Talbot County Borough Council's financial statements comprise the Expenditure and Funding Analysis, the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement and the related notes, including the material accounting policies.

The financial reporting framework that has been applied in their preparation is applicable law and UK adopted international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2024.

In my opinion, in all material respects, the financial statements:

- give a true and fair view of the financial position of Neath Port Talbot County Borough Council as at 31 March 2024 and of its income and expenditure for the year then ended; and
- have been properly prepared in accordance with legislative requirements and UK adopted international accounting standards as interpreted and adapted by the Code of Practice on Local Authority Accounting in the United Kingdom 2024.

## Basis of opinion

I conducted my audit in accordance with applicable law and International Standards on Auditing in the UK (ISAs (UK)) and Practice Note 10 'Audit of Financial Statements of Public Sector Entities in the United Kingdom'. My responsibilities under those standards are further described in the auditor's responsibilities for the audit of the financial statements section of my report.

My staff and I are independent of Neath Port Talbot County Borough Council in accordance with the ethical requirements that are relevant to my audit of the financial statements in the UK including the Financial Reporting Council's Ethical Standard, and I have fulfilled my other ethical responsibilities in accordance with these requirements. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

## Conclusions relating to going concern

In auditing the financial statements, I have concluded that the use of the going concern basis of accounting in the preparation of the financial statements is appropriate.

Based on the work I have performed, I have not identified any material uncertainties relating to events or conditions that, individually or collectively, may cast significant doubt on the Neath Port Talbot County Borough Council's ability to continue to adopt the going concern basis of accounting for a period of at least twelve months from when the financial statements are authorised for issue.

My responsibilities and the responsibilities of the responsible financial officer with respect to going concern are described in the relevant sections of this report.

# The report of the Auditor General for Wales to the Members of Neath Port Talbot County Borough Council

## Other Information

The other information comprises the information included in the annual report other than the financial statements and my auditor's report thereon. The Responsible Financial Officer is responsible for the other information contained within the annual report. My opinion on the financial statements does not cover the other information and, except to the extent otherwise explicitly stated in my report, I do not express any form of assurance conclusion thereon.

My responsibility is to read the other information and, in doing so, consider whether the other information is materially inconsistent with the financial statements or knowledge obtained in the course of the audit, or otherwise appears to be materially misstated. If I identify such material inconsistencies or apparent material misstatements, I am required to determine whether this gives rise to a material misstatement in the financial statements themselves. If, based on the work I have performed, I conclude that there is a material misstatement of this other information, I am required to report that fact.

I have nothing to report in this regard.

## Opinion on other matters

In my opinion, based on the work undertaken in the course of my audit:

- the information contained in the Narrative Report for the financial year for which the financial statements are prepared is consistent with the financial statements and is in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2024.
- The information given in the Governance Statement for the financial year for which the financial statements are prepared is consistent with the financial statements and is in accordance with guidance.

## Matters on which I report by exception

In the light of the knowledge and understanding of Neath Port Talbot County Borough Council and its environment obtained in the course of the audit, I have not identified material misstatements in the Narrative Report or the Governance Statement.

I have nothing to report in respect of the following matters, which I report to you, if, in my opinion:

- I have not received all the information and explanations I require for my audit;
- adequate accounting records have not been kept, or returns adequate for my audit have not been received from branches not visited by my team; or
- the financial statements are not in agreement with the accounting records and returns.

# The report of the Auditor General for Wales to the Members of Neath Port Talbot County Borough Council

## Responsibilities of the responsible financial officer for the financial statements

As explained more fully in the Statement of Responsibilities for the Statement of Accounts, the responsible financial officer is responsible for:

- the preparation of the statement of accounts, which give a true and fair view and comply with proper practices;
- maintaining proper accounting records;
- internal controls as the responsible financial officer determines is necessary to enable the preparation of statements of accounts that are free from material misstatement, whether due to fraud or error; and
- assessing the Neath Port Talbot County Borough Council's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless the responsible financial officer anticipates that the services provided by the Neath Port Talbot County Borough Council will not continue to be provided in the future.

## Auditor's responsibilities for the audit of the financial statements

My responsibility is to audit the financial statements in accordance with the Public Audit (Wales) Act 2004.

My objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with ISAs (UK) will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

Irregularities, including fraud, are instances of non-compliance with laws and regulations. I design procedures in line with my responsibilities, outlined above, to detect material misstatements in respect of irregularities, including fraud.

My procedures included the following:

- Enquiring of management, the Neath Port Talbot County Borough Council's internal audit and those charged with governance, including obtaining and reviewing supporting documentation relating to Neath Port Talbot County Borough Council's policies and procedures concerned with:
  - identifying, evaluating and complying with laws and regulations and whether they were aware of any instances of non-compliance;
  - detecting and responding to the risks of fraud and whether they have knowledge of any actual, suspected or alleged fraud; and
  - the internal controls established to mitigate risks related to fraud or non-compliance with laws and regulations.

## The report of the Auditor General for Wales to the Members of Neath Port Talbot County Borough Council

- Considering as an audit team how and where fraud might occur in the financial statements and any potential indicators of fraud. As part of this discussion, I identified potential for fraud in the following areas: management override and the posting of unusual journals;
- Obtaining an understanding of Neath Port Talbot County Borough Council's framework of authority as well as other legal and regulatory frameworks that Neath Port Talbot County Borough Council operates in, focusing on those laws and regulations that had a direct effect on the financial statements or that had a fundamental effect on the operations of Neath Port Talbot County Borough Council; and
- Obtaining an understanding of related party relationships.

In addition to the above, my procedures to respond to identified risks included the following:

- reviewing the financial statement disclosures and testing to supporting documentation to assess compliance with relevant laws and regulations discussed above;
- enquiring of management, the Governance and Audit Committee and legal advisors about actual and potential litigation and claims;
- reading minutes of meetings of those charged with governance; and
- in addressing the risk of fraud through management override of controls, testing the appropriateness of journal entries and other adjustments; assessing whether the judgements made in making accounting estimates are indicative of a potential bias; and evaluating the business rationale of any significant transactions that are unusual or outside the normal course of business.

I also communicated relevant identified laws and regulations and potential fraud risks to all audit team members and remained alert to any indications of fraud or non-compliance with laws and regulations throughout the audit.

The extent to which my procedures are capable of detecting irregularities, including fraud, is affected by the inherent difficulty in detecting irregularities, the effectiveness of the Neath Port Talbot County Borough Council's controls, and the nature, timing and extent of the audit procedures performed.

A further description of the auditor's responsibilities for the audit of the financial statements is located on the Financial Reporting Council's website [www.frc.org.uk/auditorsresponsibilities](http://www.frc.org.uk/auditorsresponsibilities). This description forms part of my auditor's report.

# The report of the Auditor General for Wales to the Members of Neath Port Talbot County Borough Council

## Other auditor's responsibilities

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

## Certificate of completion of audit

I certify that I have completed the audit of the accounts of Neath Port Talbot County Borough Council in accordance with the requirements of the Public Audit (Wales) Act 2004 and the Auditor General for Wales' Code of Audit Practice.



Adrian Crompton  
Auditor General for Wales  
28 November 2024

1 Capital Quarter  
Tyndall Street  
Cardiff,  
CF10 4BZ

The maintenance and integrity of Neath Port Talbot County Borough Council's website is the responsibility of the Intranet Administrator; the work carried out by auditors does not involve consideration of these matters and accordingly auditors accept no responsibility for any changes that may have occurred to the financial statements since they were initially presented on the website.

## GLOSSARY OF TERMS

This glossary of terms has been prepared on the basis that a basic knowledge of accountancy terms is held. It provides a description of specialist terms relating to local government finance.

Audit	An audit is an independent examination of the Council's activities
Accumulated Absences	The Code of Practice requires an adjustment for accumulated absences which gives a monetary value to the cost of holidays accrued by staff but not taken at the end of the financial year. The net effect of this adjustment is reversed from the accounts.
Actuary	An actuary is someone who works out insurance and pension fund valuations, taking into account relevant factors such as trends in insurance claims and life expectancy.
Amortised Cost	Amortised costs are used to spread the financial impact of depreciation or using an equivalent interest rate or the effect of a premium or discount over a number of years on the income and expenditure account.
Balance Sheet	This is a statement of our assets, liabilities and other balances at the balance sheet date i.e. 31 <sup>st</sup> March.
Budget	A budget is a spending plan, based upon which the Council tax is set. Actual expenditure and income is subsequently monitored against this plan.
Capital Expenditure	Capital expenditure is spending on fixed assets. These are assets that will be used for several years in the provision of services and are items such as buildings, equipment and vehicles.
Capital Receipt	Capital receipts are proceeds from the sale of fixed assets such as land and buildings.
Cash Flow Statement	This statement summarises the movements in cash during the year.
CIPFA/LASAAC	The Chartered Institute of Public Finance and Accountancy and Local Authority Scotland Accounts Advisory Committee (CIPFA/LASAAC) is the body that sets the Code of Practice on Local Authority Accounting in the United Kingdom.
Comprehensive Income and Expenditure Statement (CIES)	This account records day to day spending and income on items such as salaries and wages, the running costs of services and the financing of capital expenditure.
Componentisation	Accounting standards require that assets are split into separate components where there are significant differences in the life of elements of the assets which would have a significant effect on the depreciation costs.

## GLOSSARY OF TERMS

Contingent Asset	This is a possible asset that arises from past events but whose existence will only be confirmed after an uncertain future.
Contingent Liability	This is a possible obligation that may arise from past events and whose existence will be confirmed by the occurrence of uncertain future events.
Creditor	A creditor is someone we owed money to at the date of the balance sheet for goods or services received.
Current Asset	These are short-term assets which are available for us to use in the following accounting year.
Current Liability	These are short-term liabilities which are due for payment by us in the following accounting year.
Debtor	A debtor is someone who owed money to us at the date of the balance sheet.
Depreciation	Depreciation is the estimated loss in value of fixed assets that are presented in the Balance Sheet.
Expenditure and Funding Analysis	This analysis is designed to provide a more direct link between the Council's budgeted spend and the figures reported under generally accepted accounting practices. It provides a link between management information and the figures included in the Comprehensive Income and Expenditure Statement.
Fair Value	This is the estimated value of an asset or liability at the balance sheet date. The fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date.
Finance Lease	Leasing is a method of financing capital expenditure by paying the owner to use property or equipment for a number of years. Finance leases are used to finance purchases where the Council takes on most of the risks associated with owning the asset.
Financial Year	This is the accounting period. For local Authorities it starts on 1 April and finishes on 31 March of the following year.
Financial Instruments	This relates to any contract which gives rise to a financial asset in one organisation and a financial liability or equity instrument of another. A collective name for investments, trade debtors and borrowings.
General Fund Balance	This represents the cumulative retained surpluses on the Council's revenue budget. It includes reserves the Council has earmarked to fund its plans as well as a cushion against unexpected events or

## GLOSSARY OF TERMS

emergencies. The level of the balance is considered as part of the annual budget process each year.

IFRIC	International Financing Reporting Interpretations Committee.
Impairment	This happens when fixed asset or investment values change significantly due to changes in circumstances. It can occur if there is a significant change in a fixed asset's market value or significant physical damage such as fire. The cost of impairment is charged to the revenue account in the year it occurs.
Liability	A liability is an amount payable at some time in the future.
Minimum Revenue Provision (MRP)	This is an amount we have set aside to repay loans.
Movement in Reserves Statement	This statement shows the movement in the year on the different reserves held by the Council, analysed between the usable reserves which can be applied to fund expenditure or reduce local taxation and the unusable reserves which cannot be utilised in this way.
National Non-Domestic Rates (NDR)	Also known as the Business Rate, it is the charge occupiers of business premises pay which is collected by this Council and paid to the Welsh Government for reallocation. The charge is based on the rateable value of the business premises.
Net Realisable Value	The selling price of an asset, reduced by the relevant cost of selling it.
Pension Reserve	The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post-employment benefits (pensions) and for funding benefits in accordance with statutory provisions.
Pooled Budgets	These are budgets which are joined up across differing organisations with similar objectives and used to ensure improvements through coordinating expenditure.
Precepts	Precepts are levied on the Council by non-billing organisations such as the police and community councils to enable them to cover their costs in the performance of their services or duties.
Provision	This is an amount set aside in the accounts for a past event which is likely or certain to result in a financial cost some time in the future, though the exact amount and date may be uncertain.
Public Works Loans Board(PWLB)	This is a Government Agency which provides longer term loans to local authorities.



## GLOSSARY OF TERMS

Related Party Transactions	These are disclosed to highlight any relationships that may exist between the Council and third parties who may materially affect or influence the way the Council or third parties are able to operate.
Reserves	These are sums set aside to meet future expenditure. This Council splits the total reserve to show those earmarked to fund specific expenditure and those held to fund non-specific future expenditure in the general reserve.
Revaluation Reserve	This reserve is used to record gains in fixed asset values as a result of formal revaluations of the Council's fixed assets.
Revenue Expenditure Funded from Capital under Statute	This represents revenue expenditure which the Council is allowed to apply to Capital under statutory provisions. It does not result in fixed assets controlled by the Council.
Revenue Support Grant/NDR	This is general government grant in support of local council services which is paid by the Welsh Government. The distribution of this grant tries to take account of the differing needs in each Council.
Service Concession	A service concession arrangement arises when a Council grants a contract to a supplier who provides or maintains capital assets on the Council's behalf, which revert to the Council's ownership at the end of the contract. The grantor regulates the services the operator must provide using the assets and also controls any significant residual interest in the assets at the end of the term of the arrangement.
The Code of Practice	The Code of Practice incorporates guidance in line with IFRS, IPSAS and UK GAAP accounting standards. It sets out the proper accounting practice to be adopted for the Statement of Accounts to ensure they 'present fairly' the financial position of the Council.

Note: values throughout these accounts are presented rounded to whole values as shown throughout the accounts. Totals in supporting tables and notes may not appear to cast, cross-cast, or exactly match to the core statements or other tables due to rounding differences.